## PREHEARING CONFERENCE

BEFORE THE

# CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

In the Matter of:	)	
Application for Certification f the Avenal Energy Project		Docket No
	)	

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA 95814

TUESDAY, JUNE 30, 2009 9:00 A.M.

Reported by: John Cota

Transcribed by: Margo D. Hewitt, CET\*\*00480

Contract No. 170-08-001

ii

COMMITTEE MEMBERS PRESENT

Jeffrey D. Byron, Presiding Member

Karen Douglas, Associate Member

HEARING OFFICER AND ADVISORS

Gary Fay, Hearing Officer

Kristy Chew, Advisor

Laurie Tenhope, Advisor (via teleconference)

STAFF AND CONSULTANTS PRESENT

Lisa DeCarlo, Senior Staff Counsel

Joseph Douglas, Project Manager

Rosemary Avalos

Alvin Greenberg, Consultant (via teleconference) Aspen Environmental

## APPLICANT

Jane E. Luckhardt, Attorney Downey Brand Attorneys, LLP

Jim Rexroad, Vice President Avenal Power Center, LLC

Gary Rubenstein Sierra Research

#### INTERVENORS

Loulena A. Miles, Attorney (via teleconference) Adams, Broadwell, Joseph and Cardozo representing California Unions for Reliable Energy

Ingrid Brostrom (via teleconference)
Center on Race, Poverty and Environment

iii

#### INTERVENORS

Gerald Vinnard (via teleconference) Sierra Club, Tehipite Chapter

Rob Simpson (via teleconference)

ALSO PRESENT

Anna Martinez (via teleconference) Green Action

Ray Leon (via teleconference) Latino Policy Project

Robert Dowds (via teleconference)

Steve McClary (via teleconference) MRW

Marc Renson (via teleconference) Pacific Gas and Electric Company

Jim Swaney (via teleconference) San Joaquin Valley Air Pollution Control District

iv

# INDEX

	Page
Proceedings	1
Opening Remarks	1
Introductions	1,3,7
Background/Overview	6
Procedural Matters, Motions	8
Matters of Intervenor Simpson	8,52
Objection to Testimony of Intervenors Sierra Club and CRPE	48,53
Subject Matters of Evidentiary Hearing	56
Public Comment (None)	107
Closing Remarks	107
Presiding Member Byron	107
Adjournment	108
Reporter/Transcriber Certificates	109

1	PROCEEDINGS
2	9:00 a.m.
3	HEARING OFFICER FAY: Good morning.
4	This is a prehearing conference being held at the
5	California Energy Commission for the Avenal Energy
6	Project.
7	I am Gary Fay, the Hearing Officer on
8	this case. And to my left is the Presiding
9	Commissioner on the case, Jeff Byron. And to his
10	left is his assistant, Kristy Chew. And to my
11	right is the Chairman of the Energy Commission,
12	who is the second member on this case, Karen
13	Douglas.
14	And what I would like to do is begin.
15	I'll just note that this hearing was noticed in
16	detail on June 15th. But on April 24th, the
17	Committee had sent out a scheduling order that
18	detailed the remaining events in the case,
19	including this prehearing conference and the
20	filing of direct testimony and rebuttal testimony
21	and when the evidentiary hearings would take
22	place.
23	And I'd also like to mention, in terms
24	of the phone protocol, we do have a phone line
25	hookup. I'd like people to, as we always ask,

```
1 please identify yourself before you begin speaking
```

- 2 so that everybody, including the court reporter,
- 3 knows exactly who is speaking at that moment, and
- 4 as a courtesy to the people on the phone line.
- 5 And the people on the phone line, just
- 6 wait until I call on you. I will be asking if
- 7 there are any parties on the line and if they have
- 8 any comments on a particular matter at a
- 9 particular time.
- Then at the end of the hearing we will
- 11 take public comment, so if you are not an
- 12 intervenor in this case or a party, you can wait
- until we ask for public comment, and allow anybody
- 14 to comment whether they're here in the room with
- us now, or on the phone line.
- So I would like to begin by taking what
- 17 we call appearances. And I've introduced the
- 18 Committee. Is there a representative from the
- 19 Public Adviser's Office here? Okay, I don't see
- anybody.
- 21 The Public Adviser is available to
- 22 assist other parties in the case, usually aside
- from the staff and applicant, and anybody who's
- 24 not represented in the case. Or even if they are,
- 25 can avail themselves of the services of the Public

```
1 Adviser's Office. And each notice we put out has
```

- 2 that phone number; and it's on the Commission
- 3 website. If you need help participating in the
- 4 case, contact the Public Adviser.
- 5 And so we'll begin by taking appearances
- for the applicant.
- 7 MS. LUCKHARDT: Good morning. My name
- 8 is Jane Luckhardt from Downey, Brand, project
- 9 counsel. And with me to my right here today is
- 10 Jim Rexroad from Avenal Power Center.
- 11 HEARING OFFICER FAY: And the staff.
- MS. DeCARLO: Good morning. Lisa
- 13 DeCarlo, Energy Commission Staff Counsel. And to
- 14 my right is Joseph Douglas, Energy Commission
- 15 Project Manager for the Avenal project.
- 16 HEARING OFFICER FAY: Thank you. Is
- there a representative of the Intervenor,
- 18 California Unions for Reliable Energy on the line?
- 19 Okay, I don't hear any response. They
- 20 are an intervenor in this case. How about
- 21 Intervenor Center on Race, Poverty and the
- 22 Environment?
- MS. BROSTROM: Again, Ingrid Brostrom on
- the line.
- 25 HEARING OFFICER FAY: All right.

```
1 Ingrid, would you spell your name for the court
```

- 2 reporter?
- 3 MS. BROSTROM: Yes. It's I-n-g-r-i-d
- Brostrom, B-r-o-s-t-r-o-m.
- 5 HEARING OFFICER FAY: Thank you. And
- 6 what is the short phrase you use for your
- 7 organization, CRPE?
- 8 MS. BROSTROM: CRPE, yes.
- 9 HEARING OFFICER FAY: Thank you. And
- 10 how about the Sierra Club local chapter, is there
- 11 a representative there?
- 12 I hear no response. Oh, Gerald Vinnard?
- 13 Is he on the line? Okay.
- 14 MR. VINNARD: Let's try -- can you hear
- me now?
- 16 HEARING OFFICER FAY: I can hear you
- now, yes.
- 18 MR. VINNARD: Okay, I'm sorry. Yes, I'm
- 19 here for the Tehipite Chapter of the Sierra Club.
- 20 My last name is spelled V-, as in victory,
- 21 -i-n-n-a-r-d.
- 22 HEARING OFFICER FAY: Okay, thank you.
- 23 And that's pronounced Tehipite?
- MR. VINNARD: Tehipite, that's correct.
- 25 HEARING OFFICER FAY: Thank you. And

```
then Intervenor, Rob Simpson?
```

- 2 MR. SIMPSON: Good morning, this is Rob
- 3 Simpson, calling from sunny Hayward.
- 4 HEARING OFFICER FAY: Thank you, Mr.
- 5 Simpson. Are there any governmental agencies
- 6 represented on the line?
- 7 MR. SWANEY: Hello. This is Jim Swaney
- 8 with the San Joaquin Valley Air Pollution Control
- 9 District. And that is S-w-a-n-e-y.
- 10 HEARING OFFICER FAY: And the first name
- 11 is?
- 12 MR. SWANEY: Jim, J-i-m.
- 13 HEARING OFFICER FAY: Okay, thank you.
- 14 Is there a representative from the city of Avenal
- on the line? I hear nobody. Any other elected
- officials participating in this?
- 17 And how about other commenters who are
- not intervenors in this case? Mark Renson?
- 19 MR. RENSON: R-e-n-s-o-n. I don't
- 20 believe I will be making any comments.
- 21 HEARING OFFICER FAY: Okay.
- MR. RENSON: And I'm with PG&E.
- 23 HEARING OFFICER FAY: Okay. Thank you.
- 24 And how about Mr. McClary, Steve McClary? Are you
- on the line?

```
1 MS. DeCARLO: Mr. McClary is with MRW.
```

- 2 HEARING OFFICER FAY: Oh, I see.
- 3 MS. DeCARLO: I believe he's probably
- 4 just listening in.
- 5 HEARING OFFICER FAY: All right.
- 6 MR. McCLARY: That's correct.
- 7 HEARING OFFICER FAY: Okay. All right.
- 8 Thank you all very much for those preliminary
- 9 matters.
- Just by way of background, we wanted to
- 11 call your attention to the prehearing conference
- 12 statement, itself. That the purposes of this
- event are to assess the parties' readiness for
- 14 hearings; to clarify areas of agreement or
- dispute; to identify witnesses and exhibits; to
- 16 determine upon which areas parties desire to
- 17 cross-examine witnesses from other parties; and to
- 18 discuss associated procedural items.
- 19 We've required in our notice that the
- 20 parties wishing to participate file testimony and
- 21 then rebuttal testimony. And then as of June
- 22 22nd, file prehearing conference statements.
- 23 We had timely prehearing conference
- 24 statements filed by applicant Avenal Power and the
- 25 California Energy Commission Staff. And I believe

```
1 Rob Simpson.
```

- 2 The prehearing conference statement
- 3 filed jointly by the Tehipite Chapter of the
- 4 Sierra Club and the Center on Race, Poverty and
- 5 the Environment, CRPE, was filed late, June 26th,
- and the Committee received no request for leave to
- file late, nor is there a showing of good cause in
- 8 the prehearing conference statement.
- 9 Intervenor CURE did not file a
- 10 prehearing conference statement, and therefore we
- 11 presume that they do not wish to participate in
- 12 this conference or cross-examine witnesses at the
- 13 evidentiary hearings.
- 14 MS. MILES: Hi. This is Loulena from
- 15 CURE. And that is correct at this point, although
- we are monitoring the proceedings.
- 17 HEARING OFFICER FAY: Okay.
- 18 PRESIDING MEMBER BYRON: Would you get
- 19 her last name --
- 20 HEARING OFFICER FAY: And your last
- 21 name, Loulena?
- MS. MILES: This is Loulena Miles.
- 23 HEARING OFFICER FAY: Thank you for
- 24 clarifying that.
- 25 The opening testimony was filed as per

```
the Committee's scheduling order, was filed on
```

- 2 June 8th by the applicant. Staff had previously
- 3 filed its FSA on June 4th. And we received no
- 4 rebuttal testimony except that filed by Intervenor
- 5 Rob Simpson.
- Now, today's agenda is really in three
- parts. We need to discuss various procedural
- 8 matters and motions filed by the parties first.
- 9 And we may take a brief recess after that, and
- 10 address those matters.
- 11 Then we need, second, to deal with the
- 12 subject matters of the evidentiary hearing in
- 13 terms of what kind of time is necessary for direct
- and the testimony on cross-examination.
- And then finally we want to reserve time
- for public comment.
- 17 So I'll get right into the procedural
- 18 matters. The first is that on June 8th Rob
- 19 Simpson filed a petition to intervene. And that
- included a request to stay the proceedings.
- The Committee granted Mr. Simpson's
- 22 petition to intervene, but denied the request to
- 23 stay. And that was issued on June 11th. Mr.
- 24 Simpson appealed that denial on June 15th. And
- 25 the applicant, Avenal, responded on June 24th.

```
1 I'd just like to summarize the matters
```

- 2 briefly. Because that is an appeal from the
- 3 Committee's order, the appeal is taken up to the
- 4 full Commission. They are considering it and will
- 5 reach a decision by late July.
- 6 Unless the Commission reverses the
- 7 Committee's order, the Committee order stands and
- 8 the schedule will proceed as per Committee order.
- 9 Any questions regarding this matter should be
- 10 addressed to Jonathan Blees, Assistant Chief
- 11 Counsel. Mr. Blees is representing the full
- 12 Commission on this matter. His email is
- jblees@energy.state.ca.us. So we're not
- 14 entertaining discussion on that matter today.
- 15 That is being handled elsewhere.
- However, there are still matters pending
- 17 before the Committee. In chronological order, the
- 18 first is the motion by the applicant, Avenal, to
- 19 strike the rebuttal testimony filed by Rob
- 20 Simpson.
- 21 And so we'll open with -- I'll note that
- 22 applicant filed its motion to strike on June 18th,
- 23 but we did want to entertain oral argument on
- 24 that. So, Ms. Luckhardt, do you have anything to
- 25 add to your file?

MS. LUCKHARDT: I think we covered it 1 2 fairly well on the filing. Just to summarize, a lot of the information that is contained in the 3 extensive exhibits filed by Intervenor Rob Simpson 5 addressed a different siting case. They addressed 6 the siting case of the Russell City Power Plant siting case that has been before this Commission. Other things that they addressed are a 8 PM2.5 rulemaking that is before the Bay Area 9 10 District, or before EPA. And there are a whole 11 set of documents in here that we believe truly are not rebuttal testimony. They do not address this 12 13 specific project. They were crafted and written, 14 and in many instances were written as comments on 15 other documents, or comments on the Russell City proceeding, comments to the Bay Area District on 16 their permitting process, comments to EPA on a 17 18 rulemaking process. None of which are focused on 19 this project, this project's impacts in this air 2.0 basin, or the issues that are presented specific 21 to an individual siting case, and that being the Avenal siting case, not the Russell City siting 22 23 case. 24 And many of the comment letters that are

attached are comment letters. They were not

```
1 drafted initially as testimony. They were simply
```

- 2 comment.
- 3 And I'm happy to sit down and go through
- 4 them one-by-one; we did that in our filing. But
- 5 we believe, first of all, that it is not
- 6 appropriate testimony in the first instance for
- 7 this proceeding in this case. And second, that it
- 8 is not rebuttal testimony to our information or
- 9 our filing. It's not rebuttal testimony to this
- 10 specific project.
- 11 And so we believe that it does not
- 12 qualify as testimony, in the first instance, or as
- 13 rebuttal testimony.
- 14 And like I said, I'm happy to go through
- and we can take them one-by-one, if you like.
- 16 HEARING OFFICER FAY: Looks to me like
- there are 26 documents that were filed on June
- 18 15th by Mr. Simpson. Does that agree with your
- 19 calculations, Ms. Luckhardt?
- MS. LUCKHARDT: There are 26 letters in
- 21 the alphabet, --
- 22 HEARING OFFICER FAY: Yes.
- MS. LUCKHARDT: -- and I've gone up to
- 24 exhibit DD, some of which I think there may have
- 25 been one that is a duplicate of another. So, I'm

```
1 looking at something like 30.
```

- 2 HEARING OFFICER FAY: Thirty? Okay.
- 3 Mr. Simpson, can you tell us how many
- 4 documents you filed in that filing?
- 5 MR. SIMPSON: Sure, I could. Let's see.
- 6 HEARING OFFICER FAY: We just want to be
- 7 sure we've actually got all of them before us.
- 8 MR. SIMPSON: Well, maybe I'm -- have a
- 9 few minutes?
- 10 HEARING OFFICER FAY: Well, we will get
- 11 back to you on that. If you could identify for
- 12 us.
- 13 Anything further, Ms. Luckhardt, unless
- we have to go back and go through each document?
- MS. LUCKHARDT: Yeah, I think it's
- pretty well summarized in our filing, and I think
- 17 that -- but I am happy to go through them one-by-
- one. We just feel that it isn't appropriate
- 19 testimony for this proceeding.
- 20 HEARING OFFICER FAY: Okay. Does the
- 21 staff have any reaction, Ms. DeCarlo?
- MS. DeCARLO: We agree with the
- 23 applicant's objection, particularly with regard to
- 24 the comment letters filed in the Russell City
- 25 proceeding. That involves an entirely different

1 project with an entirely different air district.

2 There's no indication that the parties

3 that commented in that proceeding, many of them --

any of them are concerned about issues regarding

5 this project. So therefore we would object to the

6 inclusion of any of those as testimony, or even as

7 public comment in this proceeding.

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

23

with regard to their several other
exhibits that are scientific studies, there's no
indication of how those respond to anything filed
by the staff or the applicant in this proceeding.
There's no identification of any expert witnesses
that are qualified to testify to these scientific
studies. So, we would object, at least at this
date, prior to a showing of a qualified sponsor of
that testimony, to inclusion of those exhibits and
testimony, as well.

HEARING OFFICER FAY: Have you reviewed the documents for relevance in this case?

MS. DeCARLO: We have not had a chance to thoroughly go through these, at least I have not, with my expert witnesses. But we can certainly do that at a later date.

I have the titles here if you want kind of an indication of what the scientific studies --

```
1 HEARING OFFICER FAY: Well, we have
```

- 2 that.
- MS. DeCARLO: -- purport to represent.
- 4 MS. LUCKHARDT: The only one that we can
- 5 find that even has a relation to the project, I
- 6 think, is W, which we didn't see as being rebuttal
- 7 testimony. But it's the only thing that even says
- 8 Avenal on it.
- 9 PRESIDING MEMBER BYRON: It's also an
- 10 undated document.
- 11 HEARING OFFICER FAY: All right, do any
- of the other parties, aside from Mr. Simpson, wish
- 13 to weigh in on this matter? This is your
- 14 opportunity to speak up.
- MR. VINNARD: This is Gerald Vinnard.
- We don't have anything to say.
- 17 HEARING OFFICER FAY: Okay. And I'm not
- 18 hearing from anybody else. So I'd like to move to
- 19 Mr. Simpson and let him argue in support of his
- documents filed on June 15th. Mr. Simpson.
- MR. SIMPSON: Thank you. There are 30
- 22 attachments to the filing. And the reply in
- 23 writing with the time given between the FSA and
- 24 the new information that came out in the FSA
- 25 regarding the greenhouse gas considerations, the

```
1 new reports.
```

- 2 I'm happy to change that testimony to a
- 3 witness list and call any of the people that have
- 4 commented in those attachments if that would be a
- 5 better way to handle it for the Commission.
- 6 HEARING OFFICER FAY: Now, I guess
- you're assuming that the documents you filed
- 8 constitute the filing of testimony, is that
- 9 correct?
- 10 MR. SIMPSON: That is my testimony, yes.
- 11 HEARING OFFICER FAY: All right. And
- just exploring some of this, are you asserting
- that all these are relevant to the Avenal case?
- MR. SIMPSON: Yes.
- 15 HEARING OFFICER FAY: A great number of
- them seem to be limited to a different air
- 17 district and a different power plant project. How
- do you tie that in?
- 19 MR. SIMPSON: That is correct, a lot of
- 20 them are pursuant to other sitings which have many
- of the same rules. We're working under the same
- 22 Clean Air Act; you've got the same set of rules,
- 23 within the Commission. The air districts have
- 24 similar rules.
- 25 So this power plant siting doesn't

```
1 necessarily need to be reinvented with each
```

- 2 proceeding. There is information that the
- 3 applicant and the Commission that all parties will
- 4 draw from relevant information from other
- 5 proceedings.
- 6 HEARING OFFICER FAY: You understand
- 7 that the San Joaquin Valley Air Pollution Control
- 8 District has its own rules that apply to power
- 9 plants, correct?
- 10 MR. SIMPSON: Yeah, but I understand
- 11 that they're all based upon the Clean Air Act.
- 12 HEARING OFFICER FAY: That's true, but
- that's the jurisdiction that we're in. And the
- 14 technology we're examining is the Avenal Power
- 15 Plant.
- So what I'm asking you is why should we
- 17 rely on something regarding another air district,
- 18 a different jurisdiction, and in the case of
- 19 documents related to the Russell City Energy
- 20 Project, a completely different technology, power
- 21 plant and site.
- MR. SIMPSON: Well, again, the federal
- 23 rules don't change for each siting. The state
- 24 rules don't change for each siting. The local
- 25 district rules may change. And to the extent that

```
1 the San Joaquin rules are different than the Bay
```

- 2 Area rules, I'm sure the San Joaquin rules will
- 3 prevail.
- 4 But I haven't heard anything that says
- 5 any of this is not consistent with state, federal
- 6 or local rules.
- 7 HEARING OFFICER FAY: Okay. Do you want
- 8 to describe your filing Avenal-W regarding
- 9 interpollutant trade, a three-page document,
- 10 undated.
- 11 MR. SIMPSON: Sure, let me pull it up
- 12 here. Oh, this is the trading of the SOx credits
- with the PM2.5, or PM10 credits?
- 14 HEARING OFFICER FAY: Um-hum.
- MR. SIMPSON: And how that's
- inconsistent with the ruling that the EPA's
- 17 expressing in another proceeding through the
- 18 federal action.
- 19 HEARING OFFICER FAY: Okay. Who
- 20 authored that document?
- 21 MR. SIMPSON: I believe this is Bob
- 22 Sarvey.
- 23 HEARING OFFICER FAY: Okay. Mr.
- 24 Sarvey's not in this case, so you're trying to
- 25 introduce a three-page statement by Bob Sarvey

```
1 about the Avenal case, is that correct?
```

- 2 MR. SIMPSON: No. I'm incorporating Mr.
- 3 Sarvey's statement into my testimony. And to the
- 4 extent they're rejected as my testimony I'll be
- 5 happy to call Mr. Sarvey to testify.
- 6 HEARING OFFICER FAY: All right. Are
- 7 you prepared to testify in support of exhibit
- 8 Avenal-W?
- 9 MR. SIMPSON: Sure.
- 10 HEARING OFFICER FAY: Okay.
- 11 PRESIDING MEMBER BYRON: Do we have a
- 12 copy of that document?
- 13 HEARING OFFICER FAY: We'll go off the
- 14 record for a moment.
- 15 (Off the record.)
- 16 HEARING OFFICER FAY: Mr. Simpson, we
- 17 have the document in front of us now. And the
- 18 Committee will evaluate that before ruling on the
- 19 applicant's motion to exclude all your testimony.
- Is there anything you'd like to say
- 21 about any of the other documents you filed on June
- 22 the 15th?
- MR. SIMPSON: Sure. I'd like to thank
- 24 the Commission for the opportunity to participate
- in this proceeding. And I'd like to apologize if

```
1 any of my documents are not of the caliber that
```

- 2 you're used to seeing. I'm not an attorney; I'm a
- 3 private citizen trying to participate in these
- 4 proceedings.
- 5 HEARING OFFICER FAY: Okay.
- 6 MR. SIMPSON: Thank you.
- 7 HEARING OFFICER FAY: Thank you. Mr.
- 8 Simpson, Commissioner Byron had the impression
- 9 that you represented yourself before the
- 10 Commission at one time as an attorney. Has that
- 11 occurred?
- MR. SIMPSON: No.
- 13 HEARING OFFICER FAY: Okay. All right.
- 14 Thank you for your response on that motion.
- 15 Are there any other comments, arguments
- or anything regarding the applicant's motion to
- 17 strike the rebuttal testimony of Rob Simpson filed
- 18 on June 15th?
- 19 MS. BROSTROM: Yes. This is Ingrid
- 20 Brostrom, CRPE. Can you hear me?
- 21 HEARING OFFICER FAY: Yes.
- 22 MS. BROSTROM: Okay, thank you. I just
- 23 wanted to point out that the applicant's main
- 24 argument appears to be that the word Avenal, or,
- 25 you know, the specific discussion of Avenal must

```
1 appear in those documents.
```

- 2 And, you know, I agree with Rob Simpson
- 3 on this, in that, you know, to the extent that
- 4 these documents present generalized information on
- 5 power plants, even in other permitting decisions,
- 6 you know, there is relative information about.
- 7 And to the extent that it's generalized
- 8 information those should be admitted.
- 9 I don't think that the specific mention
- 10 of Avenal Power Plant would begin with no general
- 11 air quality concerns should be, you know, these
- 12 surveys, from precluding those documents. That's
- 13 all.
- 14 HEARING OFFICER FAY: Okay. Any other
- 15 responses on this motion?
- 16 MR. SIMPSON: I'm Rob Simpson. I'd like
- 17 to point out that if we can get a revised
- scheduling order I'll be happy to revise that
- 19 testimony. Thank you.
- 20 HEARING OFFICER FAY: Yes, we note Mr.
- 21 Simpson sought a revised schedule in his initial
- 22 filing, at the same time that he appealed the
- 23 Committee's denial of his extension or motion to
- 24 stay.
- 25 All right, this is the last call on the

```
1 Avenal's motion to strike Simpson's testimony.
```

- 2 Anything further?
- 3 MS. LUCKHARDT: I guess I just feel,
- 4 based upon the comments from CRPE just a moment
- 5 ago that, you know, really in looking at this
- 6 information, it's not simply generalized
- 7 information.
- 8 These are comment letters. I mean the
- 9 first one, exhibit A, is an email from a product
- 10 representative on the Russell City project. And
- 11 with some fuel tech information.
- 12 Exhibit B is a comment letter from the
- 13 Alameda County Public Health Department that was
- 14 sent in to the air district, the Bay Area
- 15 District, having to do with specific impacts on
- 16 that area.
- 17 Exhibit C is an email sent to the air
- district with comments on the Russell City
- 19 project. There is a statement in Exhibit D from a
- 20 professor at Chabot College that has to do with
- 21 environmental justice issues and the combined
- 22 impacts of various different pollution sources and
- other risks to the population in the Hayward area.
- 24 Exhibit C is a letter from the Audubon
- 25 California to the Bay Area District dealing with

```
1 the Hayward shoreline. And some other issues.
```

- There are comments, I mean there's a lot
- 3 of that in here. There are many many many comment
- 4 letters and emails that went to the air district
- 5 from various different parties. These are
- 6 comments; this wasn't in its initial filing, sworn
- 7 testimony. These are comment letters to an air
- 8 district.
- 9 They weren't, when they were initially
- 10 proposed to be, testimony, let alone to be used,
- 11 transferred from one case to another case, and
- 12 then to become testimony in that proceeding. It
- is completely inappropriate to have this stuff
- 14 come in to the Avenal case. And have it be taken
- in as testimony in this case.
- Some of this stuff includes some of the
- 17 comments and information, I think, that Mr.
- 18 Simpson filed, if I can get to the right one, in
- 19 the rulemaking proceeding at EPA.
- Yeah, here we go. We've got comments of
- 21 Bob Sarvey on --
- 22 HEARING OFFICER FAY: Which exhibit is
- 23 this?
- 24 MS. LUCKHARDT: I'm now looking at
- 25 exhibit P. I'm just looking through and trying

```
1 not to painstakingly go through every one, but
```

- 2 we've got comments on Bob Sarvey on the PSD permit
- 3 for Russell City. These are Bob Sarvey's comments
- 4 on the PSD permit.
- 5 Bob Sarvey has filed testimony in
- 6 proceedings, and I clearly think he would
- 7 recognize the difference between testimony and
- 8 comment.
- 9 You know, and then we've got a bunch of
- 10 petitions that were filed. Objection to fossil-
- fired power plant. That's in exhibit Q. That
- were drafted for the Russell City project and sent
- to the Bay Area Air Quality Management District,
- 14 with numerous signatures of probably, I would
- 15 assume, local residents.
- We've got local chapters of the Audubon
- 17 Society against the Russell City project in
- 18 exhibit R. And it just goes on and on. Exhibit T
- 19 contains a petition for reconsideration in front
- of USEPA on a rulemaking proceeding for PM2.5.
- 21 We've got some other filings. A filing
- from -- or a response from USEPA to Mr. Paul Cort
- from Earth Justice, clearly not testimony.
- 24 And then there are a set of kind of
- 25 research papers. And we don't have the folks who

```
wrote the research papers listed as witnesses.
```

- 2 And I didn't see anyone on a witness list from Mr.
- 3 Simpson that could sponsor such a document.
- 4 There are a couple studies. There's a
- 5 carbon dioxide air pollution mortality study that
- 6 would be like a public health study. Again, I
- 7 haven't seen anyone who could sponsor that. Or I
- 8 haven't seen how you would translate those studies
- 9 to the impacts that have been shown by modeling on
- 10 this project to be an impact in the area.
- He's got something in here from Robert
- 12 Freehling, reasons not to replace aging natural
- gas-fired power plants. But I haven't seen anyone
- 14 who is capable of testifying to something, I'm not
- even sure where it was published or whether it was
- published or if it just showed up on a website.
- 17 HEARING OFFICER FAY: Which letter is
- 18 that?
- 19 MS. LUCKHARDT: That's AA. Yeah, that's
- 20 AA. BB is a resolution of a specific committee of
- 21 Sierra Club California, the California/Nevada
- 22 Regional Conservation Committee.
- 23 There's exhibits -- CC is a comment
- letter that was filed in this proceeding by a
- 25 different entity, by Pacific Environment. I'm not

```
saying that that's not an inappropriate comment;
```

- 2 it's just not appropriate as testimony on this
- 3 case in this proceeding.
- 4 And then the last thing, DD is a Sierra
- 5 Club comment letter on the Russell City project to
- 6 the Bay Area District.
- 7 Again, there's information here, but the
- 8 information either was initially intended as a
- 9 comment letter, not intended as testimony. It was
- 10 filed on another project; it was filed in a
- 11 different proceeding at EPA. And there are few
- papers, some of which are published, some of which
- 13 may have come off a website. There's no relation
- 14 showing how that those are related to the Avenal
- project, and there isn't a competent witness
- 16 that's been identified that could testify as to
- 17 what those papers would show, or how they would
- 18 relate to this project.
- 19 So that's why we object to the
- 20 information that was filed by Mr. Simpson. As I
- 21 said, the only thing that I can even find that has
- 22 been specifically, you know, that an attempt has
- 23 been made to relate it to Avenal is exhibit W.
- 24 HEARING OFFICER FAY: Okay, thank you.
- MR. SIMPSON: This is Rob Simpson. I'd

```
1 like to respond.
```

- 2 HEARING OFFICER FAY: Okay, briefly, Mr.
- 3 Simpson.
- 4 MR. SIMPSON: Thank you. You may note
- 5 Mr. Freehling is identified as a witness in the
- 6 Sierra Club's witness list -- that my attachments
- 7 are rejected as my testimony, I'm happy to call
- 8 the people who wrote the comments or reports or
- 9 whatever they referred to as witnesses in this
- 10 proceeding.
- 11 And while much of this may have been
- 12 settled through the air district's process, the
- 13 air district failed to provide public notice of
- 14 its proceedings. The CEC Staff railed to respond
- to my concerns about the air district's failure to
- 16 provide proper public notice.
- 17 HEARING OFFICER FAY: Okay, let me stop
- 18 you there. I'm sorry for interrupting you. We're
- 19 going to take that up as a separate matter, and
- 20 I'll give you a chance to talk about that. But
- 21 I'd just like to get closure on the motion to
- 22 strike the testimony you filed.
- So, was there any last thing you'd like
- 24 to note on that, just on the testimony?
- 25 (No audible response.)

```
HEARING OFFICER FAY: Okay, we'll move
 1
         on then. The next matter is the one that Mr.
 2
         Simpson started to address. On June 29th he filed
 3
         a request for remedial action. And it basically
 5
         was a complaint against the Energy Commission
 6
         Staff for the way they handled, or failed to
         handle, some of the comments that he claims to
 8
         have made.
 9
                   So, I'd like to see if the staff has
10
         reviewed that, and if they have any response to
11
         Mr. Simpson's request of June 29th.
                   MS. DeCARLO: Yes, we have had a chance
12
13
         to briefly review the filing. And if the
14
         Committee desires I can go point-by-point to his
15
         comments.
                   HEARING OFFICER FAY: I think that would
16
17
         be helpful since unlike the prior matter where the
18
         applicant did respond in writing, we don't have
         any response from the staff. So this is your
19
2.0
         opportunity in the time we have to respond.
21
                   MS. DeCARLO: Okay, the first comment
22
         that Mr. Simpson made is that we have not complied
         with Public Resources Code section 21091(d)(1),
23
24
         the CEQA provision that requires that lead
```

agencies respond to comments received on draft

```
1 environmental impact reports and equivalent
```

- 2 documents.
- We have responded to all the comments
- 4 proposed or made in the PSA proceeding, the
- 5 preliminary staff assessment. And those responses
- 6 are contained in our final staff assessment. So
- 7 we have fully complied with the requirements of
- 8 CEQA to respond to comments on a preliminary draft
- 9 document.
- 10 There is no requirement in CEQA that I
- 11 know of that requires a response from staff on a
- 12 final document. Even if there were, Mr. Simpson's
- 13 comments are not to the substance of our
- 14 environmental analysis. They go mainly towards
- the procedure, the process that we've used,
- noticing provisions, et cetera. And at this point
- 17 no requirement that we respond in writing to
- 18 concerns raised. However, we will address all the
- 19 procedural concerns that he has raised in his two
- 20 filings.
- 21 HEARING OFFICER FAY: Okay, Ms. DeCarlo,
- 22 between now and the final disposition of this
- 23 application by the Energy Commission, does Mr.
- 24 Simpson have any other opportunities to have input
- in the process?

1	MS. DeCARLO: Oh, yes. I mean this is
2	only staff's portion of the analysis. Obviously
3	there is the rest of the proceeding, which is the
4	Committee's conclusions, determinations on what
5	they believe to be the environmental impact of the
6	proposed project and the compliance with LORS.
7	So there's the evidentiary hearings;
8	there's the public comment period contained in the
9	evidentiary hearings at which Mr. Simpson will be
10	able to provide his comments, raise concerns about
11	the analysis.
12	There are comments on the Presiding
13	Member's Proposed Decision, PMPD, which will be
14	the Committee's draft document. And if that
15	document is ultimately revised there will be
16	opportunity for comment on that revised document.
17	As well as comment at the Energy Commission's
18	adoption hearing with regard to the PMPD.
19	So there's a whole slew of comments that
20	can be made in the next couple of months before
21	the project is certified or not, depending upon
22	the final conclusion of the Commission.
23	HEARING OFFICER FAY: And do those
24	opportunities for public learning and public
2.5	comment include the specific data that he was

```
1 addressing? For instance, table 14 of the staff's
```

- 2 air quality analysis. I believe he's indicating
- 3 that should have been published. Is that going to
- 4 be before the public in the future?
- 5 MS. DeCARLO: Yeah, I don't quite
- 6 understand the point that he's making with that.
- 7 I do believe that is an air quality table that was
- 8 taken out of the final staff assessment. It even
- 9 references FSA 4.1-24 as the page number. So I'm
- 10 still a little confused as to the point he's
- 11 trying to make there.
- However, we will have air quality staff.
- I do believe that it will be a matter for
- 14 evidentiary hearing, so we'll have staff available
- for cross-examination, questioning on that.
- 16 And if he does make a case that this --
- if this information was not previously published,
- 18 that it should be published, the Committee has the
- 19 opportunity to do so in its PMPD.
- 20 So there's definitely opportunity to
- 21 address specific concern, whatever it may be --
- 22 HEARING OFFICER FAY: And that the PMPD,
- or Presiding Member's Proposed Decision, would be
- 24 available for 30 days for public comment, as well,
- 25 correct?

1	MS.	DeCARLO:	Yes.
<del>-</del>			

- 2 HEARING OFFICER FAY: I'm informed that
- 3 Mr. Simpson was disconnected from the line during
- 4 your comments. Mr. Simpson, can you guide us?
- 5 Are you at a loss for Ms. DeCarlo's statement of
- 6 staff position?
- 7 MR. SIMPSON: I missed most of it. I
- 8 lost it when you were talking to me, I'm obviously
- 9 back on the line now. Yes, I would like to
- 10 respond to at least what I heard.
- 11 You point out a number of opportunities
- 12 for comment. I understand that I can continue to
- 13 comment, but am I expected the opportunity to have
- 14 a response to my comments?
- 15 HEARING OFFICER FAY: Well, what Ms.
- 16 DeCarlo said is that the law requires that the
- 17 staff respond to comments on their preliminary
- 18 analysis, and that they believe they accorded that
- 19 to everybody on the substantive matters.
- 20 If you have a procedural comment they
- 21 wouldn't necessarily respond to that. And if it's
- 22 a comment on a later document, that, in their
- opinion, is not covered by the same statutory
- 24 section.
- 25 Are you aware of the opportunities you

```
1 have in the future for comment in this process?
```

- 2 MR. SIMPSON: Yes. And, again, I ask am
- I afforded a response to my comments? Because to
- 4 date I have seen no response to my comments.
- 5 HEARING OFFICER FAY: Okay. We'll note
- 6 that. That's certainly something that you deserve
- 7 as the process moves along in the future.
- 8 Anything further then on this matter of
- 9 Mr. Simpson's request for remedial action? Ms.
- 10 Luckhardt, --
- MR. SIMPSON: Yes, --
- 12 HEARING OFFICER FAY: Oh, I'm sorry, Mr.
- 13 Simpson, you had something further?
- 14 MR. SIMPSON: Yes. I'd like to clarify
- 15 the air quality table that I included. The most
- 16 different thing that it includes something in the
- middle of the 600-page report, or to include it in
- 18 a public notice. But the public notice is
- 19 supposed to be our call to action. It's supposed
- 20 to give us some information about why we would
- 21 want to participate in this proceeding.
- 22 That table is what's identified in the
- 23 Clean Air Act as what's supposed to be in a public
- 24 notice. If you're not providing information about
- 25 the effects of the project on air quality, then

```
1 what is the public notice. It's just a propaganda
```

- 2 piece.
- 3
   You're not providing facts; you're not
- 4 providing facts on the effect on air quality.
- 5 You're not providing the facts on the water usage
- of the facility. And so it doesn't satisfy the
- 7 requirement of a public notice.
- 8 HEARING OFFICER FAY: Okay. Understand
- 9 your position. Anything further before we go to
- 10 the applicant and see if they have a response?
- MS. DeCARLO: I don't believe I've fully
- gone through all of Mr. Simpson's complaints in
- 13 the remedial filing.
- 14 HEARING OFFICER FAY: Oh, I'm sorry, Ms.
- DeCarlo. Okay, hang in there with us, Mr.
- 16 Simpson, and try to listen to what the response of
- 17 staff is. Go ahead, Ms. DeCarlo.
- MS. DeCARLO: And with regard to the
- 19 last statement Mr. Simpson made regarding the
- 20 Clean Air Act requirement for noticing provisions,
- 21 those do not apply to the Energy Commission in
- 22 this proceeding. We fully complied with our
- 23 particular noticing requirements.
- In the FSA, a notice of availability.
- 25 We've identified a brief description of the

```
proposed project. We've provided the link to
where people could go on our website to find more
detailed documents, the FSA, the AFC, the FDOC.
```

We're also provided a form that they can
fill out if they want a personal copy, either on
CD or a written document of the FSA. And we
provided the information for the Public Adviser to
further assist people who have questions
concerning the project.

2.0

So I believe our public noticing provisions fully make the public aware of all the information that's available to them, should they be interested in the project.

I should also note that we did have an FSA workshop at which we did receive comments on the final staff assessment. As a courtesy to the people of Avenal we went down there. And staff was available to respond to comments and concerns raised at that point on water analysis.

HEARING OFFICER FAY: Is that FSA workshop required by statute or regulation?

MS. DeCARLO: No, it is not. We simply did it as a way to conduct further outreach to the community, who we know had raised concerns about the impacts of the project.

Mr. Simpson's second comment is with 1 2 concern to Public Resources Code section 21092(b)(1). And that's a requirement as to the 3 specific requirements with regard to the noticing 5 of draft environmental documents. 6 We have fully complied with that, as well. The notice of the PSA workshop was made -and this, again, is with regard to the lead 8 agency's draft environmental document. It's not a 10 requirement on the final environmental document. 11 And the provisions concerning the draft noticing and requirements. We did mail out the 12 13 PSA workshop notice on February 4th, and the 14 notice of availability on February 11th. And those two documents indicating that the PSA had 15 been issued by staff. 16 17 And then there was a workshop in which to receive comments that fully outlined, described 18 19 the proposed project, brief description. It 2.0 identified the preliminary areas of potential 21 impact. And it identified that the public had an 22 opportunity to submit comments either in person at 23 the PSA workshop or in writing. And we did

provide a 30-day public comment period for that.

So we fully complied with the Public Resources

24

```
1 Code provision to which Mr. Simpson references.
```

- 2 HEARING OFFICER FAY: And, Ms. DeCarlo,
- 3 are you aware of any violation of the district in
- 4 terms of its noticing the public?
- 5 MS. DeCARLO: No. Mr. Simpson makes a
- 6 broad statement that the district has failed to
- 7 comply with its noticing requirements. However, I
- 8 did a brief look yesterday at what the district
- 9 did do, and the applicable provisions in its
- 10 regulations to which it had to conform. And I
- 11 believe it has fully conformed.
- 12 Mr. Simpson cites to the incorrect
- provision in the district's rules, I believe. He
- 14 cites to rule 5.4. However, where the Energy
- 15 Commission is siting a project, the rules are a
- 16 bit different for the district to handle its
- 17 process.
- 18 In those situations where the Energy
- 19 Commission is the lead agency, the district rule
- 20 section 5.8 applies. And it's a little route you
- 21 have to take. So 5.8 of district rule 2201
- 22 applied. And 5.8 directs for noticing directs us
- 23 to section 5.5.
- 24 And section 5.5 for the air district
- 25 requires that within ten calendar days of their

```
1 preliminary decision, their preliminary
```

- 2 determination of compliance, PDOC, they shall
- 3 publish in at least one newspaper of general
- 4 circulation in the district, a notice stating that
- 5 the PDOC is available. Noting how information can
- 6 be obtained, and inviting written public comment
- 7 for a 30-day period.
- 8 And I looked at the PDOC, which is on
- 9 our website, as well as the FDOC, and both contain
- 10 the actual statement that was filed in The Fresno
- Bee. And that meets the requirements of 5.5. It
- 12 identifies that a PDOC had been issued; that there
- is a 30-day comment period. And it directs
- 14 parties who are interested, public, to have any
- 15 comments on that, how they can obtain a copy of
- 16 the PDOC. So I believe the district has fully
- 17 complied with its requirements.
- 18 HEARING OFFICER FAY: Thank you.
- 19 Anything further on this matter from the staff?
- MS. DeCARLO: If you want me to go
- 21 through more of his comments with regard to Mr.
- 22 Simpson was disconcerted that we did not record
- 23 the FSA workshop. And he believes that this is a
- violation of regulations.
- 25 However, there's no requirement that we

```
1 record staff workshops. And usual practice, we do
```

- 2 not. They're simply staff workshops. We have
- 3 staff available to respond to public comment. If
- 4 it's a PSA workshop we will take specific notes in
- 5 order to insure that we fully documented what
- 6 comments were raised so that we can respond to
- 7 them in writing in the FSA. But there is no
- 8 requirement that such workshops be recorded. And
- 9 we do not believe that the lack of recording
- shortened or prevented any public participation.
- 11 HEARING OFFICER FAY: Okay. All right.
- 12 Mr. Simpson, if you wouldn't mind just waiting
- until we hear from any other parties, then we'll
- give you the last bite of the apple. How's that?
- MR. SIMPSON: Thank you.
- 16 HEARING OFFICER FAY: Okay. Ms.
- 17 Luckhardt, do you have anything to say on this
- 18 matter?
- 19 MS. LUCKHARDT: It's always difficult
- 20 for the entity that is not doing the noticing to
- 21 provide the best information on the noticing. So,
- 22 we support staff.
- 23 Our review of the noticing that staff
- 24 has done, as well as the noticing that the
- district has done, we believe that both entities

1 have followed the noticing requirements that are

- 2 required of them.
- And we also would just note that yes,
- 4 there was an informational hearing and site visit
- 5 held on this project quite awhile ago. That was
- 6 one of the issues that he brought up, which was
- 7 this done. And, yes, it did occur.
- And so we support the staff's comments.
- 9 And we also just wanted to note that Mr. Simpson
- was not at the FSA workshop, so he wasn't able to
- 11 attend that.
- 12 HEARING OFFICER FAY: Yes. And I'll
- just note that the application for this project
- 14 was found data adequate in April of last year, of
- 15 2008. And I don't have the exact date, but I
- believe that within approximately 30 days of that
- 17 time an informational hearing and site visit was
- 18 publicly noticed, and took place at the project
- 19 site.
- MS. DeCARLO: Yeah, we have the
- 21 informational hearing on May 20th.
- 22 HEARING OFFICER FAY: May 20th, thank
- you. Okay.
- 24 Anything further, Ms. Luckhardt, from
- 25 the applicant?

1	MS.	LUCKHARDT:	No.

- 2 HEARING OFFICER FAY: Okay. Does any
- 3 other party wish to weigh in on Mr. Simpson's
- 4 request for remedial action?
- 5 MS. BROSTROM: Yes, this is Ingrid
- 6 Brostrom from Center on Race, Poverty and
- 7 Environment. Just a couple of things.
- First, was the informational meeting.
- 9 I, too, object to that not being recorded. And
- 10 we're hearing today that one of the
- justifications, Lisa was saying that there was
- 12 sufficient response for comment.
- 13 However, all the comments that were made
- 14 at these informational meetings are not going to
- be subject to the decisionmakers.
- And I was there at the last one and at
- 17 the previous one. And there were really great
- 18 comments that were made. And unfortunately, those
- 19 are not recorded; those are not responded to
- 20 officially. Nor are they -- the CEC, (inaudible)
- 21 district.
- 22 Whereas I don't believe that that can
- 23 compensate for any lack of response to the written
- 24 comments. And I --
- 25 HEARING OFFICER FAY: Let me just

```
1 clarify something. You referred a couple times to
```

- 2 an information event. And the regulations, the
- 3 statute defined informational hearing at the
- 4 beginning of the case. That was recorded by a
- 5 court reporter. I believe you're talking about a
- 6 staff-sponsored workshop, which is typically not
- 7 recorded, so that there's enough give-and-take
- 8 among the parties that they can actually be frank
- 9 with each other, and not have to speak for the
- 10 record.
- Is that correct, that you're actually
- 12 talking about the staff workshop?
- 13 MS. BROSTROM: That is correct, the
- 14 recent workshop.
- 15 HEARING OFFICER FAY: Okay, thank you.
- MS. BROSTROM: Yeah, I am objecting to
- 17 the fact that they're not recorded, and the public
- 18 comment -- see that those are not given to the
- 19 decisionmakers.
- 20 HEARING OFFICER FAY: Okay, thank you.
- 21 All right, Mr. Simpson, then. Is there anybody
- 22 else that wants to wade in on this before we ask
- 23 Mr. Simpson for his rebuttal?
- MR. SWANEY: Yes. This is Jim Swaney
- with the San Joaquin Valley Air District.

1	HEARING	OFFICER	FAY:	Okav.	αo	ahead.

- 2 MR. SWANEY: I have not seen the
- 3 specific complaint of Mr. Simpson submitted to the
- 4 CEC. But we have had discussions with him in the
- 5 past about what our noticing procedures are, and
- 6 whether we followed those in the case.
- 7 So I just wanted to say that I do agree
- 8 with what Ms. DeCarlo had said, and I appreciate
- 9 her coverage of the issue.
- 10 Thank you.
- 11 HEARING OFFICER FAY: Great. Thank you
- 12 for your input on that.
- Okay. Now we'll turn to Mr. Simpson.
- 14 MR. SIMPSON: Thank you. Can anyone
- identify if public notice has gone out that
- includes the address of this facility?
- 17 HEARING OFFICER FAY: Well, the location
- 18 of the facility was given in some detail in the
- 19 original notice for the informational hearing and
- 20 site visit. I don't believe you attended. That
- 21 was --
- MR. SIMPSON: Okay.
- 23 HEARING OFFICER FAY: -- last year.
- MR. SIMPSON: Again, is there any notice
- 25 that includes the address of this facility?

1	HEARING OFFICER FAY: Well, the
2	application for certification includes the
3	address. And that's been in local public
4	libraries for about a year and a half now.
5	MR. SIMPSON: Okay. Again, is there any
6	public notice that's gone out that's included the
7	address of this facility?
8	MS. DeCARLO: All of our public notices
9	for staff include a general description of the
10	location. And they include a link and several
11	ways for the public to obtain further detail about
12	the proposed project. There's no statutory
13	regulatory requirement that our notices contain
14	the exact address of the proposed project.
15	HEARING OFFICER FAY: Okay.
16	MR. SIMPSON: So that
17	MR. SWANEY: This is Jim Swaney with the
18	San Joaquin Valley Air District. The notices that
19	we sent out, including the newspaper notice, does
20	list the location of the project, just not with
21	the street address. It gives the section and
22	township and range location, as well as the
23	assessor's parcel number.
24	MR. SIMPSON: So I think what I'm
25	hearing is no, there's no notices that include the

```
1 address of the facility?
```

- 2 HEARING OFFICER FAY: Well, I think what
- 3 you've heard is that while there is no street
- address, the exact location of the site has been
- 5 included in a number of notices available to the
- 6 public.
- 7 MR. SIMPSON: I see. Is there any
- 8 notice that includes the identification of a
- 9 significant effect on the environment?
- 10 HEARING OFFICER FAY: Well, notice of
- 11 availability of the preliminary staff assessment
- and the final staff assessment refers the public
- 13 to lengthy detailed documents that describe the
- 14 potential environmental impacts.
- MS. DeCARLO: And the notices,
- 16 themselves, identify, in brief, those areas that
- 17 staff identified of particular concern or where
- 18 potential impacts were identified and resolved, or
- 19 mitigated.
- 20 HEARING OFFICER FAY: Thank you, Ms.
- 21 DeCarlo. Anything further, Mr. Simpson?
- MR. SIMPSON: Oh, yeah. I'm looking at
- 23 section 21092 that I cited in my request for
- 24 remedial action, and the notice is supposed to
- 25 include identification of significant effects on

- 1 the environment.
- Now, staff concluded that there's no
- 3 significant effects on the environment apparently,
- 4 so they included no notice as table 14 provided.
- 5 I think that's incorrect assumption that there's
- 6 no significant effects.
- 7 HEARING OFFICER FAY: So you're saying
- 8 you disagree with the staff conclusion?
- 9 MR. SIMPSON: I'm saying that the notice
- is required to include any significant effects on
- 11 the environment. And no notice has done that. No
- 12 notice has mentioned anything about these effects
- on air quality as table 14 does. No notice has
- included the address.
- To identify the location in metes and
- 16 bounds when there's an address available can only
- 17 serve to confuse the public. To find someone who
- 18 understands the system of locating a project, it
- 19 was easy enough for staff to have included a map
- of the location of the hearing. But there was
- 21 never a map of the location of the site. There
- 22 was never an address published. The Clean Air Act
- 23 requires their notice include the address. The
- notice doesn't include the address.
- There's a number of requirements that

```
1 aren't met in any of these notices. When we look
```

- 2 at the FSA, in my document it shows a number of
- 3 requirements for public notice. Whether it's a
- 4 major source is supposed to be on it.
- 5 The emissions are supposed to be
- 6 noticed. I've got SSIPE notification item F,
- 7 which is on page 50 of the FDOC. There's a chart
- 8 there; it's copied in my filing. It shows that
- 9 the nitrous oxide is supposed to be noticed if
- 10 it's over 20,000 pounds. Carbon monoxide is
- supposed to be noticed if it's over 20,000 pounds.
- 12 They each say yes, public notice is required of
- these things.
- No notice has gone out that included any
- 15 reference to air quality effects. No notice has
- gone out that included any quantities of
- 17 pollution, any basis for a comparison of the
- 18 standard to the effects from this facility.
- 19 There's a whole stack of these, the
- 20 offset thresholds. There's a whole list of public
- 21 notice requirements, everything except -- nitrous
- oxide, carbon monoxide, VOC, PM10 are all supposed
- 23 to be noticed. None of this has been noticed.
- You haven't given the public the
- 25 information they need to decide if they want to

```
1 participate in it.
```

2.0

The air quality district notice doesn't include anything about air quality. It doesn't say air quality. It doesn't identify what the facility does. There's no call to action in any of those. They're all issued as either something that will be ignored, or something that is apparently designed to make the public feel it is

I contend that if the information, as required by federal statute, was included in any of these notices then you would have much more public participation. If table 14 was in a public notice, like it's required, there would be more participation in this proceeding and other proceedings.

all okay, that they don't need to participate.

And as long as it's kept a secret that the actual attainment status of this area, that the effects on air quality are kept secret, it's not realistic to believe that you'll get public participation in these proceedings. And it's not realistic to believe that it will survive scrutiny of the Clean Air Act.

24 HEARING OFFICER FAY: Okay, thank you.

We have your arguments. And I'll just note that

```
since they are procedural arguments, you'll have
```

- 2 an opportunity to argue those in your briefs, as
- 3 well, at the end of the evidentiary hearings.
- 4 So, --
- 5 MS. LUCKHARDT: If I could just add one
- 6 thing. The project site does not currently have a
- 7 street address. So the cross-streets and the maps
- 8 that are included in the AFC and in the PSA and
- 9 the FSA truly are the best way to identify the
- 10 location of the project. There is no official
- 11 street address for the project yet.
- MR. SIMPSON: I'm sorry, I was just told
- that there was an address in the AFC.
- 14 HEARING OFFICER FAY: No. You were told
- 15 that there is no street address that exists. And
- so the description in the AFC is as specific as
- 17 can be given at this time until, I suppose, the
- 18 county or the city assigns a street address to the
- 19 project.
- Okay, I think we've heard enough on Mr.
- 21 Simpson's request for remedial action.
- The last motion was Avenal's objection
- 23 to the testimony of the Sierra Club and CRPE. And
- 24 they filed that yesterday. And then this morning
- at 1:14 a.m., Mr. Simpson filed a one-page

```
1 objection to Avenal's objection.
```

- So, we'll let Ms. Luckhardt lead.
- 3 MS. LUCKHARDT: Right, and that's fine.
- 4 Understanding that that was just filed yesterday,
- 5 let me just pull up the Sierra Club's filing here
- 6 and then I'll --
- 7 MR. VINNARD: Maybe I can shortcut this,
- 8 ladies and gentlemen. We are not going to --
- 9 HEARING OFFICER FAY: Could identify
- 10 yourself, please, sir?
- 11 MR. VINNARD: Sorry, this is Gerald
- 12 Vinnard, again. I'm sorry. We are not going to
- 13 be presenting any evidence from the --
- 14 HEARING OFFICER FAY: Sierra Club plans
- not to present any evidence?
- MR. VINNARD: That is correct.
- 17 HEARING OFFICER FAY: Okay. We saw your
- 18 list, your witness list --
- 19 MR. VINNARD: We are not going to be
- 20 presenting those witnesses.
- 21 HEARING OFFICER FAY: Okay, all right.
- 22 That simplifies things. So we don't need to go
- forward on that at all.
- 24 So that concludes the procedural
- 25 matters, and we'll just go off the record for a

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 moment.
```

- 2 (Off the record.)
- 3 HEARING OFFICER FAY: And we will go
- 4 back on the record at 10:30 promptly.
- 5 Just a moment --
- 6 MS. DeCARLO: Since the witness
- 7 identification was attached to the joint filing
- 8 with CRPE, could we get confirmation that CRPE, as
- 9 well, does not intend to call these witnesses?
- 10 HEARING OFFICER FAY: Good point, Ms.
- 11 DeCarlo. Yes. The Committee interpreted that
- 12 filing as joint for both parties. Does CRPE agree
- 13 with the Sierra Club representative that they do
- 14 not intend to pursue that?
- MS. BROSTROM: That list was generated
- by the Sierra Club; CRPE did file jointly with
- 17 them. We had not planned on taking a lead on the
- 18 witnesses, however now that the Sierra Club is
- 19 withdrawing it, I can't say that CRPE certainly
- 20 will not, probably. Because we haven't planned
- 21 to. But I can't give you a definite answer right
- 22 now.
- 23 HEARING OFFICER FAY: Okay. Well, then
- we will address that matter when we return. So,
- 25 there are three procedural matters that I

```
discussed, the first of which is before the full
```

- 2 Commission and we will not speak further on.
- 3 But the last three we will get back to
- 4 you at 10:30. So we'll see everybody back on the
- 5 record at 10:30.
- 6 (Off the record.)
- 7 HEARING OFFICER FAY: We are back on the
- 8 record. I apologize, we're five minutes late by
- 9 our own estimations, but there was a vigorous
- 10 discussion of these matters and we wanted to get a
- 11 fair hearing.
- 12 The Committee has reached a decision,
- and it is as follows: The June 18th motion by the
- 14 applicant to strike the Simpson testimony is
- 15 granted in all matters except exhibit W. And that
- is identified as regarding interpollutant trading.
- 17 That is relevant to the Avenal application
- 18 arguably. It's an undated document, three pages.
- 19 Mr. Simpson may testify to that, and must defend
- it on his own, as a witness.
- 21 And as to all the other matters, the
- 22 Committee felt that they must be excluded either
- 23 because they're not relevant to this particular
- 24 application because of the different technology or
- 25 the different air district rules, et cetera,

```
1 different location of the project.
```

- 2 Or that it's simply not testimony.
- 3 Because we do not bootstrap a comment from another
- 4 proceeding into testimony in a different
- 5 proceeding. And in other cases there is no -- no
- 6 witness has been identified as being available to
- 7 sponsor, in the case of some of the academic
- 8 papers.
- 9 So I think that pretty much covers all
- 10 the serious flaws with this long list of documents
- in terms of it being testimony in this case. Not
- 12 that there aren't topics discussed that may well
- 13 be relevant.
- 14 And Mr. Simpson or any other party in
- 15 the case may choose to bring those up. They may
- offer the information as public comment. They may
- 17 choose to cross-examine some of the witnesses in
- the case that will be available regarding some of
- 19 these matters, if the matters are relevant to the
- 20 Avenal application.
- 21 But based on the Committee's ruling only
- 22 Avenal W will be admitted as Mr. Simpson's
- 23 testimony.
- Now, the next matter is that Mr. Simpson
- 25 filed a request for remedial action. And based on

```
1 the arguments that we heard, that the Committee
```

- 2 heard before them, the Committee decided that that
- 3 request is denied. And that it has not been
- 4 substantiated. And has been adequately rebutted
- 5 by comments of staff, in particular, and the
- 6 applicant.
- 7 Mr. Simpson, if he wishes, can pursue
- 8 that in other forums. And that concludes the
- 9 Committee's resolution on the June 29th Simpson
- 10 request for remedial action.
- 11 As to the June 29th Avenal objection to
- 12 the testimony of the Sierra Club, arguably it was
- 13 made moot by the Sierra Club withdrawing their
- 14 request to submit testimony, although CRPE was
- vague about whether they went along with that.
- 16 The fundamental problem that the
- 17 Committee sees is that that list of witnesses and
- 18 proposed testimony was filed at the time the
- 19 prehearing conference statements were due, on June
- 20 22nd.
- But, in fact, testimony was due to be
- 22 filed on June 9th, and rebuttal testimony on -- or
- 23 rather, June 8th, and rebuttal testimony on June
- 24 15th.
- Neither of those dates were met by the

```
1 Sierra Club or CRPE, so there was no prefiled
```

- 2 testimony. Therefore, there can be no testimony
- 3 at the hearing, because that would produce
- 4 surprise, a surprise witness and surprise
- 5 information. And that's not consistent with the
- 6 Committee order of the hearings.
- 7 So, regardless of how CRPE comes out on
- 8 this, that testimony will not be allowed at the
- 9 hearing.
- 10 So that concludes the Committee's
- 11 handling of the procedural matters. Yes?
- 12 MS. BROSTROM: Yes, Ingrid Brostrom,
- 13 CRPE. I was just wondering if I might have a
- second to respond, primarily to the prehearing
- 15 conference issue, which you had started this
- 16 hearing with by saying it would be excluded
- 17 because it was untimely and the CEC did not grant
- 18 leave.
- 19 And I really wanted to point out at that
- point, but didn't get an opportunity, that, in
- 21 fact, both the Sierra Club and CRPE created that
- 22 document because both of us were contacted by the
- 23 CEC granting us leave to submit such a statement.
- Neither of us had planned to, and once
- we were contacted, we took that opportunity to

```
1 submit it late. And so I just did want to point
```

- 2 out that we were both contacted by phone. John
- 3 Honnette also received an email by CEC Staff
- 4 saying that, you know, we could still submit our
- 5 prehearing conference. And that's why we did
- 6 that.
- 7 I also wanted to point out that there is
- 8 no prejudice by having this late submitted
- 9 document because this is the same information that
- 10 CRPE has been objecting to all along. It's
- 11 basically a CEQA argument. We submitted comments
- on it initially, we have told the applicant our
- issues at the June workshop that they've attended.
- 14 And I'd also like to note that the
- applicant did not object to the prehearing
- 16 conference statement.
- 17 And for those reasons I would ask the
- 18 CEC to consider that in deciding whether or not to
- 19 accept these documents.
- 20 HEARING OFFICER FAY: Okay. I don't
- 21 know what the circumstances were that led you to
- 22 believe that there was an invitation to file a
- late prehearing conference statement. It was not
- 24 an expression by the Committee. And I apologize
- 25 if there was confusion on that, that made you go

```
1 to extra effort.
```

2.0

But there can be no question that the

scheduling order issued by the Committee in April

laid out the filing dates for the testimony and

rebuttal. And that has to be met by all the

parties. And so without prefiled testimony it

creates an unfairness to the other participants in

the case.

The fact that you've previously made arguments does not resolve that, because we need to know exactly what your witnesses plan to testify about at the hearing, so that the parties can be fully prepared, rather than make some reference to the fact that, our party's been saying this all along, and therefore everybody should be on notice that they would continue to make a similar position known in their testimony.

So, you have the Committee's ruling.

And I understand your arguments, but the rulings stand.

Now, what we'd like to do next is move to the substantive areas for the evidentiary hearing. And the Committee has discussed this very briefly in terms of some of the more controverted areas, and of particular interest to

```
the public and many of the parties.
1
```

- 2 And what we propose in response to a 3 request from staff is that the first topic to be taken up on the morning of June 7th at 10:00 in 5 the morning is greenhouse gas impacts from the
- project for a number of reasons. That topic involves probably as much

6

12

- public interest as any other topic. It also 8 involves the most witnesses, and will allow the 10 witnesses to be freed up at an early time in the 11 process. And we'll make sure that everybody knows
- 13 We would logically follow that with the 14 hearing on air quality. And then on public health 15 matters.

when greenhouse gases will be addressed.

- So, I think there's a logical flow 16 there. And I put that out. If there's any 17 18 serious concern or problem with that, please let us know at this time. 19
- MR. VINNARD: This is Gerald Vinnard. 2.0 21 We have no problem with that.
- 22 HEARING OFFICER FAY: Okay. And what 23 I've got from the parties that filed prehearing 24 conference statements is that we would -- both the staff and applicant have listed their witnesses. 25

```
1 And the applicant estimates approximately an hour
```

- cross-examination. And staff estimates
- 3 approximately 45 minutes cross-examination.
- 4 MS. DeCARLO: Would that, I'm sorry, be
- 5 direct testimony for each of those?
- 6 HEARING OFFICER FAY: Well, this was
- 7 listed, as I understand, as cross-examination time
- 8 that you sought. So tell me what you --
- 9 MS. DeCARLO: No, I believe we
- 10 identified direct testimony.
- 11 HEARING OFFICER FAY: Okay.
- 12 MS. DeCARLO: We do not intend to cross-
- 13 examine the applicant in any of these areas. And
- 14 now with the identification of Rob Simpson as a
- 15 witness for that one exhibit, we can add, if this
- is the appropriate time, we would like about a
- 17 half an hour to do cross-examination.
- 18 HEARING OFFICER FAY: Okay.
- MS. LUCKHARDT: Ours is, as well. We
- 20 had estimated time for direct and a limited time
- 21 for cross of staff's witness. And then we were
- 22 unsure on the timing for Mr. Simpson, because we
- 23 were unsure as to how many documents would be or
- 24 would not be admitted.
- 25 HEARING OFFICER FAY: So, about half an

```
hour?
 1
                  MS. LUCKHARDT: Sure.
 2
 3
                   HEARING OFFICER FAY: Okay. All right.
 4
                  MS. LUCKHARDT: That's probably long.
 5
                   HEARING OFFICER FAY: Okay. And we
 6
         don't have testimony on this topic from any other
         party except Mr. Simpson.
 8
                  Mr. Simpson, how long do you think your
         direct will take?
                  MR. SIMPSON: Forty minutes.
10
                  HEARING OFFICER FAY: Forty minutes?
11
                  MR. SIMPSON: Yes.
12
13
                  HEARING OFFICER FAY: All right. And
14
         cross-examination of the staff and applicant?
                  MR. SIMPSON: Twenty minutes for each
15
16
        witness.
                   HEARING OFFICER FAY: Thank you. And
17
         Sierra Club and CRPE, can you give us any guidance
18
        on how long --
19
20
                  MR. VINNARD: Cross-examination. Gerald
21
         Vinnard, again. We don't expect to cross-examine
22
        any witnesses.
23
                  HEARING OFFICER FAY: Okay. CRPE, do
24
         you?
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

MS. BROSTROM: Yes, likely on each of

```
1 the issues, we have issues, but not a lot of time
```

- 2 on any of them.
- 3 HEARING OFFICER FAY: Okay. My question
- 4 is how much.
- 5 MS. BROSTROM: Fifteen minutes.
- 6 HEARING OFFICER FAY: Fifteen minutes
- 7 total?
- 8 MS. BROSTROM: No. Each.
- 9 HEARING OFFICER FAY: On each air
- 10 quality witness?
- 11 MS. BROSTROM: No. I'm sorry. Total
- for each of the three specific areas.
- 13 HEARING OFFICER FAY: Oh, I see, okay.
- 14 All right. I took things out of order a
- 15 little bit. So that's air quality.
- 16 Let's go to greenhouse gas matters.
- Both the staff and the applicant filed testimony
- 18 related to this. So, how long do you think, Ms.
- 19 Luckhardt, how long would your direct be on GHG?
- 20 MS. LUCKHARDT: Okay, I guess it -- I'm
- 21 sorry, Mr. Fay, I think I misunderstood when you
- 22 were speaking earlier. I thought you were talking
- 23 about greenhouse gas. I actually think the air
- 24 quality direct, given what we've done with the
- exhibits, will be shorter, probably a half hour in

```
direct on air.
```

- 2 And my guess is that greenhouse gas will
- 3 take something between a half hour and 40 minutes,
- 4 something like that.
- 5 HEARING OFFICER FAY: And staff?
- 6 MS. DeCARLO: For direct we've estimated
- 7 about an hour.
- 8 HEARING OFFICER FAY: And does that
- 9 include your cross of the applicant?
- 10 MS. DeCARLO: We don't estimate having
- any cross of the applicant.
- 12 HEARING OFFICER FAY: And the applicant,
- 13 the same, no cross --
- MS. LUCKHARDT: The only cross we have
- is a short amount in greenhouse gas.
- 16 HEARING OFFICER FAY: How long?
- 17 MS. LUCKHARDT: Like ten minutes.
- 18 HEARING OFFICER FAY: Okay. And the
- 19 other parties. Mr. Simpson, will you be cross-
- 20 examining the staff and the applicant witnesses?
- MR. SIMPSON: Yes.
- 22 HEARING OFFICER FAY: And how long for
- 23 each?
- MR. SIMPSON: I would expect 40 minutes
- with the greenhouse gas.

```
1 HEARING OFFICER FAY: For each of the
```

- 2 witnesses?
- 3 MR. SIMPSON: I think -- Mr. Birdsall
- 4 and -- how many witnesses are there?
- 5 HEARING OFFICER FAY: Well, this was all
- 6 laid out in the prehearing conference statements.
- 7 You can refer to that. If you don't have an
- 8 estimate, that's all right, we'll move on.
- 9 MR. SIMPSON: Thirty minutes each.
- 10 HEARING OFFICER FAY: I'm sorry, what?
- MR. SIMPSON: Thirty minutes each.
- 12 HEARING OFFICER FAY: Thirty minutes
- each, okay.
- 14 Sierra Club?
- MR. VINNARD: We don't anticipate any
- 16 cross-examination.
- 17 HEARING OFFICER FAY: All right. Does
- this go for all the topics?
- 19 MR. VINNARD: Yes.
- 20 HEARING OFFICER FAY: Okay. And CRPE?
- 21 MS. BROSTROM: Yes, 15 minutes again,
- 22 total.
- 23 HEARING OFFICER FAY: Thank you. Moving
- 24 to public health.
- MS. LUCKHARDT: I think we can adjust

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1 our timeframe on public health. And my guess is
```

- 2 we'll do a short summary of the testimony. Our
- 3 intention on public health was to have our witness
- 4 available for responding to any concerns or
- 5 questions that may come from the other parties.
- 6 HEARING OFFICER FAY: Okay. And you
- 7 don't anticipate any cross-examination of staff?
- 8 MS. LUCKHARDT: No.
- 9 HEARING OFFICER FAY: Okay, thank you.
- 10 So I'll just --
- 11 MS. LUCKHARDT: It's like ten minutes
- 12 for direct on public health.
- 13 HEARING OFFICER FAY: And, staff?
- MS. DeCARLO: We didn't identify public
- 15 health witness in our prehearing conference
- 16 statement. However, if that is a topic other
- parties would like to cross-examine staff on, we
- 18 can have staff witness available, Obed Odoemelam,
- 19 which is our expert witness. And his testimony is
- included in the final staff assessment.
- I imagine we'll have about 15 minutes
- 22 direct summary of his testimony, and then he'll be
- 23 available for cross, if necessary.
- 24 HEARING OFFICER FAY: We're off the
- 25 record for a moment.

1	(Off	t.he	record.)

- 2 HEARING OFFICER FAY: The staff should
- 3 plan on having --
- 4 MR. SIMPSON: -- Rob Simpson --
- 5 HEARING OFFICER FAY: Yes.
- 6 MR. SIMPSON: Each time you go off the
- 7 record my phone is muted. Is that --
- 8 HEARING OFFICER FAY: Well, it doesn't
- 9 matter because there was nothing said on the
- 10 record. So, you didn't miss anything. Nothing
- 11 was said. If you phone was muted during that
- 12 time, there was nothing that you missed.
- 13 MR. SIMPSON: Okay, it's been muted a
- few times, is that necessary?
- 15 HEARING OFFICER FAY: I'm not sure how
- 16 that's working. We'll try to keep it open for
- 17 you.
- MR. SIMPSON: Thank you.
- 19 HEARING OFFICER FAY: Now, the other
- 20 parties, do you plan to cross-examine? Mr.
- 21 Simpson, do you plan to cross-examine the
- 22 witnesses on public health?
- MR. SIMPSON: Yes, maybe 15 minutes.
- 24 HEARING OFFICER FAY: Is that 15 minutes
- 25 total?

1	MR.	SIMPSON:	Yes.

- 2 HEARING OFFICER FAY: Okay. And CRPE?
- 3 MS. BROSTROM: Yeah, I'd like 20 minutes
- 4 total.
- 5 HEARING OFFICER FAY: All right. Now,
- 6 most of these other areas are less complex at this
- 7 point in the case. They have been addressed
- 8 through various public workshops. And I'd like
- 9 the staff or the applicant to correct me if I'm
- 10 wrong, but I believe that there is a complete
- 11 meeting of the minds on the conditions of
- 12 certification for all the areas that remain.
- MS. LUCKHARDT: That is correct.
- 14 HEARING OFFICER FAY: Okay. So, the
- 15 staff and the applicant normally would submit
- 16 their testimony in all these areas with a
- 17 declaration from the witness. And it's submitted
- 18 under penalty of perjury, et cetera.
- 19 But the witness would not be available
- 20 for cross-examination, because it's an undisputed
- 21 area. So, what I need to know from each of the
- 22 other parties is what your opinion is on whether
- 23 the topic area is still in dispute.
- 24 And I think the most efficient way to do
- 25 this would be just to go down the list of the

```
1 remaining topics and identify whether or not you
```

- 2 feel the need to cross-examine.
- I have to tell you that doesn't mean the
- 4 Committee is going to direct the staff and
- 5 applicant to have those witnesses available. You
- 6 can't just say, well, as far as we're concerned
- 7 it's all in dispute. It's not one of those magic
- 8 things.
- 9 We haven't seen, with the exception of
- 10 the one area that was allowed by Mr. Simpson,
- 11 which is related to air quality, we haven't seen
- 12 testimony filed in rebuttal to the adjustments
- 13 that have been made during the case in all the
- 14 other topic areas.
- 15 But I do want to hear from the parties.
- 16 So I'm going to go through each topic area just to
- give you a chance to make your arguments, if you
- 18 have any.
- Now the first is the executive summary
- 20 and project description. And I can just say right
- 21 now we expect the applicant to have a witness who
- 22 can give a brief presentation on that for the
- 23 benefit of the public so that they completely
- 24 understand the project.
- 25 We do not expect the staff to provide a

```
1 witness on that.
```

- 2 I'll also mention that in these areas
- 3 that are subject to being introduced with the
- 4 testimony only on a declaration, rather than a
- 5 live witness, that doesn't mean that the topic
- 6 can't come up.
- 7 We will take public comment on those
- 8 topics. And if people have questions, the
- 9 questions will be put to the project managers,
- 10 who, in many cases, can answer the questions. So
- it doesn't foreclose learning any information
- 12 about the topic.
- 13 All right, moving on. The next one is
- 14 cultural resources. And I do not anticipate that
- there will be a witness available from either the
- staff or the applicant, is that correct?
- MS. LUCKHARDT: That is correct.
- MS. DeCARLO: That's correct. .
- 19 HEARING OFFICER FAY: All right. Do any
- of the -- any argument from any of the parties
- 21 that are out there on the phone line?
- MR. VINNARD: Gerald Vinnard with the
- 23 Sierra Club. We have no comment on this.
- 24 HEARING OFFICER FAY: Okay. You don't
- 25 need to respond unless you have a disagreement

```
with what I'm proposing.
```

- The next one is hazardous material
  management. And, again, the staff and the
  applicant have reached agreement on conditions of
  certification. And all that information will be
  presented as shown in the prefiled testimony that
- 7 you've already seen.
- 8 Any comments on that?
- 9 MR. SIMPSON: I do have a few questions
- 10 about -- throughout the --
- 11 HEARING OFFICER FAY: And what's the
- 12 nature of your questions, Mr. Simpson?
- 13 MR. SIMPSON: The relationship of the
- 14 ammonia storage and any relationship to the
- 15 California Aqueduct.
- 16 HEARING OFFICER FAY: All right. Ms.
- 17 DeCarlo, is that something that the project
- 18 manager could probably address? Or, Mr. Simpson,
- 19 are you talking about the geographical distance
- 20 between the ammonia storage and the aqueduct? I
- 21 mean how many feet away is it, that type of thing.
- MR. SIMPSON: That's part of it, and the
- 23 effect of an ammonia spill in the aqueduct.
- 24 HEARING OFFICER FAY: Okay. Would staff
- 25 need to bring their witness to address that? Or,

```
1 can you just, you know, would the PM be able to
```

- describe the containment approach, et cetera?
- 3 MR. SIMPSON: Well, I haven't received
- 4 any response to any of my inquiries with the
- 5 project manager, so I don't know if I can expect
- 6 -- so I would like to cross-examine the staff
- 7 witness.
- 8 MS. DeCARLO: If the question is whether
- 9 or not the analysis, cultural resources analysis,
- 10 included --
- 11 HEARING OFFICER FAY: This is hazmat.
- 12 MS. DeCARLO: Oh, this is hazmat. I'm
- sorry. That might be a little more detailed than
- 14 the project manager --
- 15 HEARING OFFICER FAY: Okay, so can you
- 16 have your witness available?
- MS. DeCARLO: Sure, we'll have Alvin
- 18 Greenberg, who is our expert witness on hazardous
- 19 materials --
- 20 HEARING OFFICER FAY: All right, would
- 21 that address your concerns, Mr. Simpson?
- MR. SIMPSON: Sure.
- 23 HEARING OFFICER FAY: Good. Mr.
- 24 Greenberg's a knowledgeable witness and I'm sure
- 25 he'll be able to answer your questions.

```
Anything else from any other party?
1
                   MS. BROSTROM: Yes, insofar as the
 2
         cumulative impacts from hazardous waste with the
 3
 4
         facility. And that might be dealt within the
 5
         health effects, I'm not sure.
                   HEARING OFFICER FAY: Is this
 6
         necessarily segregated, Ms. DeCarlo?
 8
                   MS. DeCARLO: Well, we do have two
         different witnesses.
                   HEARING OFFICER FAY: Right, but the
10
         cumulative impacts from different facilities, is
11
         that handled in both topic areas? Both hazmat and
12
13
         public health?
14
                   MS. DeCARLO: Each addresses cumulative
15
         impacts. I'm not sure which one this particular
         issue would fall into, if it's solely one or the
16
         other. It does seem to be a public health issue.
17
18
         I don't know if that excludes it from being a
         hazardous materials issue, as well.
19
2.0
                   HEARING OFFICER FAY: Well, we're going
21
         to have witnesses on both topics, at least from
22
         the staff. So I think that CRPE's questions can
23
         be answered, or they will have an opportunity to
```

All right. Anything further then on

cross-examine the witnesses on this.

24

```
1 hazardous materials? I'm assuming the applicant
```

- will not need to have somebody there.
- MS. LUCKHARDT: Okay, we'll have our
- 4 project manager. We're just trying to figure out
- 5 whether we need anybody further. But, that's
- 6 fine.
- 7 HEARING OFFICER FAY: You know, I
- 8 haven't heard anything from the parties that
- 9 suggests --
- 10 MS. LUCKHARDT: Terrific, we will --
- 11 HEARING OFFICER FAY: -- that Mr.
- 12 Greenberg wouldn't be able to address the
- 13 concerns.
- 14 MS. LUCKHARDT: I'm sure he'll be able
- 15 to handle it --
- 16 HEARING OFFICER FAY: Okay.
- MS. LUCKHARDT: -- quite adequately.
- 18 HEARING OFFICER FAY: Then I'd like to
- 19 move on. The next topic I have on my list is soil
- 20 and water resources. And that, again, is a topic
- 21 that the applicant and staff have reached
- 22 agreement on conditions of certification, and do
- 23 not plan to have a live witness available, other
- than the knowledge of the project manager.
- 25 Any input from any of the parties on

```
1 that? Okay.
```

- 2 MS. BROSTROM: This is Ingrid Brostrom,
- 3 CRPE.
- 4 HEARING OFFICER FAY: Yes.
- 5 MS. BROSTROM: We had commented on our
- 6 initial CEQA comments that we were concerned with
- 7 construction worker safety in regard to the
- 8 construction site. The possibility that there are
- 9 pesticides.
- 10 HEARING OFFICER FAY: I think we
- 11 normally handle that under worker safety, is that
- 12 correct, Ms. DeCarlo?
- MS. DeCARLO: Generally. However, in
- 14 response to the comments raised on this issue we
- did include a new condition in the waste
- 16 management section addressing the requirement for
- 17 testing and potential remediation should any
- 18 potential hazardous materials be found on the site
- 19 prior to construction.
- 20 HEARING OFFICER FAY: And that would go
- 21 to CRPE's concern about risk to construction
- 22 workers?
- MS. DeCARLO: Yes. It's in direct
- 24 response to the concerns that they raised.
- 25 HEARING OFFICER FAY: Okay. So, it

```
1 would not come up under soil and water resources.
```

- 2 So I'd like to -- anything further on soil and
- 3 water?
- 4 MR. SIMPSON: Yes. This is Rob Simpson.
- 5 I have questions on soil and water resources for
- 6 staff.
- 7 HEARING OFFICER FAY: And what are your
- 8 questions, Mr. Simpson?
- 9 MR. SIMPSON: The use of fresh water as
- 10 opposed to recycled water, and how that's
- justifies the leap of logic in between the --
- 12 (Simultaneous teleconference
- interruptions.)
- 14 HEARING OFFICER FAY: Can everybody
- 15 please be careful of any background noise, because
- we're getting some interference and we're not able
- 17 to hear the participant that's speaking.
- 18 Mr. Simpson, back to you. You were
- 19 explaining why you wanted a witness on soil and
- 20 water to be present.
- MR. SIMPSON: Yeah, my questions are
- 22 pertaining to the use of fresh water for this
- 23 plant, when recycled water is what seems to be
- 24 required by the Department of Water Resources
- 25 (inaudible).

```
MS. LUCKHARDT: Does Mr. Simpson
1
 2
         understand that this is a dry-cooled facility?
                   HEARING OFFICER FAY: Did you realize
 3
         that, Mr. Simpson?
 4
 5
                   MR. SIMPSON: Yes. I also understand
 6
         that it's permitted for 200 acrefeet per year.
         So, the dry cooled word does not mean it doesn't
 8
         use water. There's significant water usage, which
         again, is something that I feel --
                   HEARING OFFICER FAY: Okay. And it
10
11
         occurs to me it's possible that the staff and
         applicant may be able to address this through
12
13
         their project managers. Can I hear from them?
14
                   MS. DeCARLO: Yeah, I'm sure the
15
         Committee's aware of the significance of the staff
         concerns that staff has. We've got a large
16
         workload, we've got furloughs, so if we were to be
17
18
         required to present witnesses in every technical
19
         area, that would be a significant burden on the
2.0
         staff to appear in Avenal.
21
                   I believe the particular issue of how
         much water the proposed project is going to use,
22
23
         what type of water that will be, and the legal
24
         requirements as to what a project may or may not
         use in terms of water could be addressed by the
25
```

```
1 project manager or staff in legal briefs.
```

- 2 HEARING OFFICER FAY: Okay. And,
- 3 applicant, anything?
- 4 MS. LUCKHARDT: We will have both our
- 5 project manager from the consulting firm here, Joe
- 6 Stenger, will be down there, as will Mr. Rexroad.
- 7 And I think that either of them could probably
- 8 explain the amount of water that the project is
- 9 proposed to use, and where it originates from.
- 10 HEARING OFFICER FAY: All right.
- MS. LUCKHARDT: So if we need to address
- that specific issue, if we want to get into more
- 13 detailed discussions of design and things like
- that, then we'll have to confer. But, this
- project is designed to use very little water, so.
- 16 HEARING OFFICER FAY: Okay. Mr.
- 17 Simpson, it sounds to me like your concerns and
- 18 your cross-examination questions would probably be
- 19 addressed by the expertise that will be there
- 20 between the staff and applicant.
- 21 So I'm not inclined to direct them to
- 22 bring further witnesses along. And I think you
- 23 ought to give it a shot and see if you can't get
- satisfaction based on the knowledge that's there
- on this topic.

```
1 MR. SIMPSON: Well, my concern's not the
```

- amount of water, per se, that's clear enough.
- 3 It's the type of water that's used, and the
- 4 justification for use of that type of water as
- $\,\,$   $\,$   $\,$  opposed to what the state water policy is and what
- 6 the Commission's standing policy regarding the use
- 7 of recycled water.
- 8 HEARING OFFICER FAY: Sure. And
- 9 actually what you're articulating is the kind of
- 10 thing that while you could ask questions of the
- 11 available witnesses, you probably would want to
- 12 argue in your brief if you think that the project
- is either not following applicable LORS or state
- law, or that it's violating a policy. So I don't
- think having more witnesses would necessarily
- 16 inform that better.
- 17 MR. SIMPSON: Casey Weaver (inaudible)
- 18 water resources.
- 19 HEARING OFFICER FAY: You're going to
- 20 have to repeat that, I couldn't hear you.
- MR. SIMPSON: It's Casey Weaver's
- 22 testimony, staff testimony, that I would like to
- examine.
- MS. DeCARLO: Casey Weaver was a staff
- 25 witness who authored the soil and water resources

```
1 section in the FSA.
```

- 2 HEARING OFFICER FAY: And you want to
- 3 ask him about the topics that you've told us?
- 4 MR. SIMPSON: Yes.
- 5 HEARING OFFICER FAY: Okay. The
- 6 Committee will consider that and we may or may not
- 7 direct staff to bring that witness. As you heard
- 8 Ms. DeCarlo say, there's extreme constraints. And
- 9 we just can't make everybody available at such a
- 10 distance.
- 11 Okay, I'd like to move to traffic and
- 12 transportation. Again, it looks like the staff
- 13 and applicant don't anticipate any time for direct
- or for cross on this. Are there concerns by any
- of the parties on the line?
- 16 All right, I don't hear any, so assume
- 17 that will be fairly straightforward on traffic and
- 18 transportation.
- 19 Moving along to transmission line safety
- 20 and nuisance. Again, staff and applicant have
- 21 agreed upon conditions of certification to control
- 22 any potential impacts. Do any of the parties have
- 23 a problem with taking that testimony on
- 24 declaration?
- MR. SIMPSON: Rob Simpson, again. I

```
will have questions.
```

- 2 HEARING OFFICER FAY: What questions
- 3 will you have, Mr. Simpson?
- 4 MR. SIMPSON: Well, the testimony is the
- 5 system can't handle this facility, that the
- 6 switching station can't handle the output, that
- 7 the transmission lines can't handle the output.
- 8 HEARING OFFICER FAY: Okay, hold on,
- 9 hold on. That's the kind of thing we address
- 10 under transmission system engineering.
- 11 Transmission line safety and nuisance has to do
- 12 with things like static buildup and things like
- that, nuisance interference with radio
- 14 broadcasting, et cetera. So hold your thoughts on
- the system and we'll bring that up under
- 16 transmission system engineering.
- 17 Now, the waste management questions that
- 18 CRPE had, Ms. DeCarlo, can those be addressed by
- perhaps Mr. Greenberg if he's there?
- 20 MS. DeCARLO: Yeah, I believe that's a
- 21 question of whether or not staff has properly
- 22 mitigated the project to insure that there will be
- 23 no hazards to worker safety. It's a worker safety
- issue. And Mr. Greenberg can obviously refer to
- 25 the conditions contained in the waste management

```
1 section in his testimony in his response to cross-
```

- 2 examination.
- 3 HEARING OFFICER FAY: All right. So
- 4 based on what you heard before from CRPE, you'd be
- 5 able to address that just with the witnesses that
- 6 you'll have there already?
- 7 MS. DeCARLO: Yes.
- 8 HEARING OFFICER FAY: Okay. All right.
- 9 Any concern from any of the parties on the line,
- 10 further, about waste management? There will be a
- 11 witness there to speak to many of these topics.
- 12 Okay. I hear nothing, so the next on my
- 13 list is facility design. And frankly, I think
- 14 that will, to the extent that we go into that,
- 15 it'll be covered by the applicant in their project
- 16 description. And I have not been informed by any
- of the parties in the case that there are
- 18 particular concerns about the facility design.
- 19 Does anybody disagree with that?
- 20 MR. SIMPSON: Rob Simpson. When we talk
- 21 about facility design are we -- would faster
- 22 ramping technology, fast start technology be
- 23 included in that? Or would you like to hear that
- in another section?
- 25 HEARING OFFICER FAY: Well, that's not

```
1 part of the design of this project, so I think if
```

- 2 you want to argue that, that's actually more
- 3 appropriate for the briefs. I take that's sort of
- a policy level kind of thing, or if you think
- 5 there are some LORS that the project does not
- 6 comply with regarding that, again, that's
- 7 something for your briefs, for an argument at that
- 8 level.
- 9 I don't think having a witness there one
- 10 way or the other would make a great deal of
- 11 difference.
- 12 Is there anything else on facility
- design you had in mind?
- 14 Okay, I don't hear that. Geology and
- paleontology. Again, fairly esoteric. And the
- 16 applicant and staff have laid this out in their
- 17 testimony and their analysis of the project. Does
- anybody have any concerns in that area?
- 19 Okay, I hear no expression. Power plant
- 20 efficiency. Again, the same thing. And as to Mr.
- 21 Simpson's concern if he thinks that the efficiency
- is an issue regarding fast start, that's to be
- 23 argued in his briefs.
- 24 Compliance conditions, facility closure
- really is not something we, I don't think, need to

```
worry about in terms of witnesses.
```

- Socioeconomics. And the parties, the staff and applicant, would not plan on bringing witnesses. Is there any particular concern from any parties on the line?
- 6 MS. BROSTROM: This is Ingrid, CRPE. I
  7 would have concerns about socioeconomics as
- 8 related to the environmental justice assessment.
- 9 HEARING OFFICER FAY: Okay, Ms. DeCarlo,
  10 where is the environmental justice addressed?
- 11 MS. DeCARLO: There's no one location.
- 12 We summarize the conclusions of staff in the
- 13 executive summary. But the issue of environmental
- justice is folded into each technical area.
- 15 HEARING OFFICER FAY: All right,
- 16 assuming that CRPE or other parties are very
- 17 concerned about this, what witness do you have
- 18 that could address this and, you know, under what
- 19 topic?
- 20 MS. DeCARLO: I think their fundamental
- 21 concerns are with regard to public health and air
- 22 quality and how the potential impacts of the
- 23 project in those areas affect minority population,
- 24 and low income population. So I would assume that
- 25 the witnesses identified in those two areas would

```
1 be capable of addressing any, or responding to any
```

- 2 questions raised concerning how environmental
- 3 justice was analyzed in the two areas.
- 4 HEARING OFFICER FAY: Does CRPE -- did
- 5 you hear the comment, and do you agree?
- 6 MS. BROSTROM: I heard the comment. One
- of our concerns was that it appeared in the
- 8 executive summary that the EJ assessment was based
- 9 solely on economic, socioeconomic criteria. And
- so that's why I brought it up here.
- 11 HEARING OFFICER FAY: Well, I think what
- 12 you may have seen is the staff's review of what
- 13 the threshold rules are. And some of those rules
- are socioeconomic; in other words, a certain
- 15 percentage of minority population, a certain
- 16 distance from the project, et cetera.
- 17 But those same criteria would be
- 18 addressed under public health because distance and
- 19 that sort of thing certainly affects any of the
- 20 receptors that are close to the project.
- 21 I think if your concern is the risk to
- 22 minority or low income populations from the
- 23 project, that the topics of air quality and public
- 24 health would probably provide the witnesses that
- you would need to cross-examine on that.

```
MS. BROSTROM: I agree so long as the
 1
 2
         CEC maybe amends its statement in the staff report
         that there are no socioeconomic impacts, therefore
 3
         there is no environmental justice impacts. I
 5
         believe it might be some kind of typo or simple
 6
         error, but that is the statement that's in the
         executive summary.
                   So as long as there's acknowledgement
 8
         that we are looking at health impacts and air
 9
         quality impacts, then --
10
                   HEARING OFFICER FAY: Well, I can't
11
         speak for staff as to whether they plan to modify
12
13
         that, but that's certainly something you can argue
14
         in your briefs that the Committee should take into
         account in addressing all the analyses of the --
15
         from the different parties. Because, of course,
16
         the Committee can produce a proposed decision that
17
18
         summarizes the evidence.
19
                   The next topic is biological resources.
2.0
         The staff and applicant have reached accommodation
21
         on a set of conditions of certification that will
22
         address that. I know there was input from State
23
         Fish and Game on that matter. Do any of the
24
         parties on the line have concerns regarding
```

biological resources?

```
1 MR. SIMPSON: Rob Simpson. Yes.
```

- 2 HEARING OFFICER FAY: What are they, Mr.
- 3 Simpson?
- 4 MR. SIMPSON: I'd like to see U.S. Fish
- 5 and Wildlife's biological report. Is that ready?
- 6 HEARING OFFICER FAY: I'll ask Ms.
- 7 DeCarlo. Do you know?
- 8 MS. DeCARLO: I'm not aware of the
- 9 status of the biological opinion. I know the Fish
- 10 and Wildlife Service is working on it. I don't
- 11 know if it's ultimately complete at this point.
- 12 HEARING OFFICER FAY: Ms. Luckhardt, do
- 13 you have --
- 14 MS. LUCKHARDT: It has not been issued
- 15 yet. They worked extensively with the staff and
- the applicant within the process, and so we were
- able to gain their agreement on the mitigation
- 18 measures, the additional land to be purchased, the
- 19 setback from the canal and those type of issues
- 20 that were of concern to Fish and Wildlife. And so
- 21 we believe that the issues of concern are
- 22 contained in the final staff assessment.
- MS. DeCARLO: And I will note that
- that's a federal document, and therefore the
- 25 Energy Commission is not necessarily constrained

1 from issuing a permit in this proceeding absent

- 2 the final biological opinion.
- 3 HEARING OFFICER FAY: The question comes
- 4 how will these details get into the record if
- 5 there are questions that go beyond the filed
- 6 testimony. I know it was an involved process.
- 7 Can you either have a representative of
- 8 the Fish and Wildlife Service or have a witness
- 9 that can track this process and be available to
- 10 the other parties?
- 11 MS. DeCARLO: Would you like someone who
- can just testify as to the status of the
- 13 biological opinion at this point, if we can't get
- 14 a Fish and Wildlife Service representative there?
- Or would you want an expert witness in biological
- 16 resources that can speak to the substance of the
- 17 subject matter?
- 18 HEARING OFFICER FAY: Well, I think,
- 19 given the agreement that's been reached, someone
- 20 that can testify to the state of agreement, to the
- 21 expectation on, you know, when the biological
- opinion would come out, and give us some detail on
- just how the agreement was reached would probably
- 24 be adequate. Is this something that staff can
- 25 provide?

```
MS. DeCARLO: Yeah. I'm not sure that
 1
 2
         we can actually provide the expert witness who
 3
         provided the testimony in biological resources,
         Dick Anderson. However, I would imagine we could
 5
         provide his supervisor, Rick York, or an equally
         knowledgeable biologist to testify on behalf of
 6
         the staff.
 8
                   HEARING OFFICER FAY: Yeah. Mr.
 9
         Simpson, I think your concerns on this could
         probably be addressed by a knowledgeable review of
10
         just what the issues were and what steps the
11
         parties took to resolve it.
12
13
                   And that's what I would recommend we use
14
         as an approach.
                   MR. SIMPSON: Well, I would --
15
                   HEARING OFFICER FAY: Go ahead, I'm
16
17
         sorry.
18
                   MR. SIMPSON: I would like to examine a
         witness from U.S. Fish and Wildlife that can
19
2.0
         review the biological report from Fish and
21
         Wildlife before we proceed with the biological
22
         section of this proceeding.
```

HEARING OFFICER FAY: I understand your

interest on that, but you should realize that when

the biological report comes out, if it requires

23

24

```
1 something in addition to what the Energy
```

- 2 Commission requires, the federal requirement will
- 3 control.
- 4 So the conditions will be no weaker than
- 5 what the Energy Commission requires, regardless of
- 6 what the feds require. But it is possible they
- 7 could be more strict.
- 8 MR. SIMPSON: And what --
- 9 HEARING OFFICER FAY: Yes.
- 10 MR. SIMPSON: I'm sorry, what's the
- 11 mechanism to incorporating those determinations
- into the CEC license?
- MS. LUCKHARDT: This issue, actually,
- 14 was very extensively evaluated by all the
- 15 different participants. It was discussed, I
- 16 think, at a workshop in February or something to
- 17 that effect. A PSA workshop where we had
- 18 representatives from Fish and Wildlife there, we
- 19 had representatives from Fish and Game there, we
- 20 had the Energy Commission's biological consultants
- there. We had the applicant's biological
- 22 consultants.
- 23 And we all sat down and talked about the
- 24 specific conditions of certification; all the
- 25 different mitigation banks that could be used; the

```
amounts to be used; the calculation of the
numbers. And went over all of that, and all the
```

- 3 different parties agreed on the final
- 4 requirements. We do not expect to see anything
- 5 different in the biological opinion from what we
- 6 discussed with staff. Because all parties, at
- 7 that time, agreed on the conditions, the
- 8 mitigation measure and the requirements.
- 9 And that was basically a settlement
- 10 agreement and --
- 11 HEARING OFFICER FAY: Settlement among?
- MS. LUCKHARDT: Among Fish and Wildlife,
- 13 staff and Fish and Game and the applicant.
- MR. SIMPSON: And so there's a
- 15 settlement agreement?
- MS. LUCKHARDT: It's not a written
- 17 agreement. It was a discussion that occurred.
- 18 All parties who were present in the workshop
- 19 agreed to the mitigation measures. And it was a
- 20 settlement of an issue. The results of that are
- 21 all contained within the final staff assessment.
- 22 That contains all of the mitigation
- 23 requirements, including with the recent errata, it
- 24 includes both the mitigation banks that were
- 25 permitting to be used to purchase mitigation from.

```
1 It includes a 300-foot setback from the canal. It
```

- 2 includes the final numbers on the impact ratios,
- 3 the mitigation ratios and the impact numbers.
- 4 So it is all contained within the final
- 5 staff assessment at this point; in the biological
- 6 section of the final staff assessment.
- 7 HEARING OFFICER FAY: And, Ms. DeCarlo,
- 8 if, for instance, Mr. York was the witness who
- 9 came along, would he be able to testify regarding
- 10 this?
- 11 MS. DeCARLO: Yes, he was extensively
- 12 involved in the discussions and staff is
- 13 extensively coordinating with Fish and Game and
- 14 Fish and Wildlife Service in writing in the final
- 15 staff assessment.
- 16 HEARING OFFICER FAY: Okay. I think,
- and you would be able to provide him? Or at least
- 18 a comparably --
- 19 MS. DeCARLO: If not him specifically,
- 20 then someone capable of discussing --
- 21 HEARING OFFICER FAY: Okay.
- MS. DeCARLO: -- what occurred.
- 23 MR. SIMPSON: I'm sorry, I'm still not
- 24 clear. You indicated that there's a settlement
- 25 agreement. Is there a written settlement

```
1 agreement? Or there's a verbal agreement? And
```

- 2 was this workshop recorded?
- 3 MS. DeCARLO: This issue was initially
- 4 discussed, I believe, in our data response issue
- 5 resolution workshop. It was first brought up. No
- 6 resolution was reached at that point.
- We then reconvened at the PSA workshop,
- 8 which was a publicly noticed workshop. Included
- 9 all the identified agencies, Fish and Wildlife
- 10 Service, Fish and Game, staff, the applicant. At
- 11 that workshop we reached agreement regarding the
- 12 mitigation requirements of the proposed project to
- 13 mitigate impacts.
- 14 And that agreement, the terms are
- 15 represented in staff's analysis and mitigation,
- 16 conditions of certification that we proposed. It
- was not a recorded workshop, but it was publicly
- 18 noticed. And there were public in attendance.
- 19 HEARING OFFICER FAY: Okay. And you
- 20 could provide a witness who could testify about
- 21 that process and to the conclusion?
- MS. DeCARLO: Yes.
- 23 HEARING OFFICER FAY: Okay. I think
- that will address your concerns, Mr. Simpson.
- 25 And, as I said, the federal document, when it does

```
1 come out, will be controlling. And you can ask
```

- 2 the available witnesses their opinion on how
- 3 consistent the biological opinion is likely to be
- 4 with what is contained in the staff FSA.
- 5 MR. SIMPSON: Well, it sounds like Fish
- 6 and Wildlife was participating in this proceeding.
- But now it won't be available to testify in these
- 8 hearings.
- 9 And one question I have is will the CEC
- 10 be posting notices of U.S. Fish and Wildlife's
- 11 public participation or opportunity to address
- 12 determinations.
- 13 HEARING OFFICER FAY: Is there --
- 14 MS. LUCKHARDT: The consultation with
- the U.S. Fish and Wildlife Service is through EPA,
- through the PSD permit. And that's the proceeding
- 17 through which the biological opinion has been
- 18 requested from the federal agency, in this case
- 19 EPA. And that is the venue in which it will be
- 20 received and where it will be addressed.
- 21 HEARING OFFICER FAY: So it would be
- comments or any actions on the PSD permit?
- MS. LUCKHARDT: Correct.
- 24 HEARING OFFICER FAY: Okay. Did you
- 25 hear that, --

```
MR. SIMPSON: The PSD permit comment
 1
         period is scheduled to end in about ten days or 15
 2
 3
         days. So can we expect the biological opinion
         before that?
 5
                   MS. LUCKHARDT: We hope so.
                   HEARING OFFICER FAY: I guess nobody
 6
         here knows.
 8
                   MS. LUCKHARDT: We call them weekly.
 9
                   MR. SIMPSON: But my question is will
         the CEC be providing public notice of Fish and
10
         Wildlife's draft determinations of the PSD permit?
11
                   HEARING OFFICER FAY: Well, if it
12
13
         changed the conditions of certification published
14
         by the CEC then the answer is yes.
                   MR. SIMPSON: Okay. Because, the
15
         concern is that you hold yourselves out as the
16
         exclusive agency for compiling this information,
17
18
         but now that the PSD permit is proceeding with no
         notice on the CEC website, with no notice of the
19
2.0
         workshops, so it's proceeding in relative
21
         anonymity after you've drawn the public's
22
         attention towards the CEC.
23
                   So how does the public know to stop
```

Fish and Wildlife if you don't provide that

looking at the CEC and start looking at the EPA or

24

```
1 notice?
```

- 2 HEARING OFFICER FAY: Is there any
- 3 comment period on the biological opinion, Ms.
- 4 DeCarlo?
- 5 MS. LUCKHARDT: No.
- 6 HEARING OFFICER FAY: Okay.
- 7 MS. DeCARLO: -- separately. But it's
- 8 through the PSD permit, EPA has noticed it. It
- 9 has its own noticing requirements from that
- 10 process which, I'm sure, it's completely complied
- 11 with.
- There's no obligation on the part of the
- 13 Energy Commission to notice activities that are
- 14 outside of the Energy Commission's purview. And
- we have not had a history of noticing federal
- 16 agency proceedings.
- We do incorporate federal permits to the
- 18 extent that they're available during our
- 19 proceeding. However there are times when such
- 20 final permits are not available. That does not
- 21 preclude us from issuing a permit.
- 22 Generally staff coordinates with the
- 23 agencies to have an understanding as to what
- 24 agencies are likely to require, and we've done a
- 25 fairly good job, have a fairly good history of

```
1 anticipating the permit requirements and
```

- 2 incorporating them in the final decision.
- 3 HEARING OFFICER FAY: Okay. Well, we're
- 4 trying to schedule the hearing, Mr. Simpson, and
- 5 so I think the best you can do is if you have
- 6 questions ask them of the biological resources
- 7 witnesses that staff will have available, and
- 8 possibly any witnesses knowledgeable in that field
- 9 from the applicant.
- 10 And beyond that I think you'll just have
- 11 to make your arguments to the Committee and the
- 12 Commission in your briefs on the case-in-chief.
- 13 MR. SIMPSON: I understand we're trying
- 14 to schedule the hearing here. And the PSD
- 15 considerations are going on concurrently. The CEC
- 16 has done the outreach. It's done a composite
- 17 mailing list that's chosen provided by the EPA or
- 18 the EPA's notice should be processed through the
- 19 CEC. It should go one way or the other. You have
- 20 the interested parties list. If you haven't
- 21 provided it to the EPA for their considerations,
- 22 then the public is deceived on which way to go to
- 23 participate in this proceeding.
- Your notices say that you've compiled
- 25 the federal and state requirements that all the

```
1 agencies can come sit at the table here with you,
```

- but when they actually do their considerations
- 3 you've excluded from your process, and provide no
- 4 notice.
- 5 So the proceedings shouldn't continue
- 6 until such time as you provide notice of the PSD
- 7 permit, you provide notice of what's going on with
- 8 Fish and Wildlife.
- 9 HEARING OFFICER FAY: Okay, we've noted
- 10 your concern. The next topic that I want to ask
- about is noise and vibration. And, again, the
- 12 staff and the applicant have reached
- 13 understandings on the conditions of certification
- 14 for this. Any expression of concern from the
- 15 parties on the line?
- 16 All right, I don't hear any. And I will
- note that this project is quite remote from any
- 18 population centers.
- Now, transmission system engineering.
- 20 Again, staff and applicant would not normally have
- 21 witnesses there. Mr. Simpson, you mentioned a
- 22 concern in this area before. Do you want to
- 23 revisit that?
- MR. SIMPSON: Sure. I think this is
- 25 what's usually handled by Cal-ISO. And any --

```
1 apparently applicant had its own consultants
```

- 2 conduct this -- proceeding. I would like to
- 3 examine the witnesses and understand the
- 4 relationship to the capacity, how development of
- 5 this facility will interfere with the transmission
- of renewable resource.
- 7 So we're filling up the lines with this
- 8 old style power, how do the renewables get on the
- 9 grid. There's relationships that haven't been
- 10 explored, and I'd like to cross-examine the
- 11 witness.
- 12 MS. DeCARLO: As part of our line-up for
- 13 the greenhouse gas emissions testimony we will
- 14 have David Vidaver of staff. And he, I believe,
- will be able to speak to the interaction with this
- 16 facility and greenhouse gas -- or I'm sorry, and
- 17 renewable facilities and the interaction on the
- 18 grid.
- I believe that's a subject matter more
- 20 to his knowledge rather than TSE staff, who
- 21 specifically focus on how this project
- 22 interconnects at the point of interconnection, and
- 23 not necessarily how it affects the system, per se.
- 24 HEARING OFFICER FAY: Okay. Did you
- 25 hear that, Mr. Simpson? It sounds like staff will

```
1 have a witness there to address your concerns.
```

- 2 Although it probably will come up under the
- 3 discussion of greenhouse gases.
- 4 MR. SIMPSON: I did hear but I'm not
- 5 sure who was speaking.
- 6 HEARING OFFICER FAY: That was Ms.
- 7 DeCarlo, and she said that the staff witness would
- 8 be David Vidaver.
- 9 MR. SIMPSON: Thank you.
- 10 HEARING OFFICER FAY: I'll just remind
- 11 the other parties to jump in if there's something
- 12 you're concerned about.
- Okay, power plant reliability. Again, I
- don't anticipate witnesses will be present.
- 15 Visual resources, same thing. The staff and
- 16 applicant have reached agreement on the
- 17 appropriate conditions of certification to reduce
- impacts from that.
- 19 Worker safety and fire protection. CRPE
- voiced concerns about worker safety, but Ms.
- 21 DeCarlo indicated that they will have a witness
- 22 who can address mitigation or remediation of any
- 23 hazards in the soil. Any other concern about
- worker safety?
- Okay, land use impacts. Again, we do

```
1 not anticipate having witnesses present, although
```

- 2 project managers can answer general questions
- 3 regarding the project's compliance with local
- 4 requirements in land use.
- 5 Alternatives. Now this has been raised
- 6 by a couple of the parties. I believe Sierra Club
- 7 and CRPE showed a lot of interest in this. Is
- 8 there anything specific that you think might not
- 9 be addressed by the witnesses who will already be
- 10 available?
- 11 MS. BROSTROM: CRPE. I am interested in
- 12 why -- solar, wind and other renewables are
- 13 excluded. I'm also interested in why the one
- 14 facility I believe is further south was excluded
- in the final staff assessment where it talked
- briefly about another location and they dismissed
- 17 it. I didn't believe there was very much
- justification for that dismissal. So, I'm
- 19 interested in that.
- 20 HEARING OFFICER FAY: Okay. I'll ask
- 21 both the staff and the applicant if they will have
- 22 witnesses there who can address that type of
- 23 question.
- MS. DeCARLO: Well, the witness who
- 25 authored our alternatives analysis is available to

```
1 be present. He wouldn't be present in any of
```

- 2 these other subject matter areas that we've
- 3 identified. He can be made available.
- 4 HEARING OFFICER FAY: But can -- the
- 5 project manager or some of the other witnesses
- 6 could not address that?
- 7 MS. DeCARLO: Probably not the details
- 8 to what alternatives were, the reasons for
- 9 excluding certain alternatives. I mean we could
- 10 have the project manager summarize the analysis,
- 11 but if there were any detailed questions that went
- 12 beyond what was written in the FSA, I believe we
- would want to have the actual witness present.
- 14 HEARING OFFICER FAY: Can you have that
- 15 witness?
- MS. DeCARLO: He's available on that
- day, Christopher Meyer. Yes, we can make him
- 18 available.
- 19 HEARING OFFICER FAY: Does the applicant
- 20 have anybody who would be able to answer some of
- 21 these questions as to their --
- MS. LUCKHARDT: As to our analysis, all
- of our witnesses are already planning on being
- down there, so --
- 25 HEARING OFFICER FAY: Okay.

```
1 MS. LUCKHARDT: -- our witnesses will be
```

- 2 there. Although our alternatives analysis is
- 3 slightly different from staff's. So if they have
- 4 questions specifically on some of the alternatives
- 5 that staff looked at, staff, unfortunately, would
- 6 have to have their witness available.
- 7 HEARING OFFICER FAY: Okay. It sounds
- 8 like, Ms. DeCarlo, you should try to have Mr.
- 9 Meyer here.
- MS. DeCARLO: Okay.
- 11 HEARING OFFICER FAY: Okay, we'll allow
- time for cross-examination of the staff's
- 13 alternatives witness. Anything further on
- 14 alternatives?
- 15 All right. And we've already discussed
- 16 greenhouse gas emissions, and there will be a
- whole complement of witnesses there.
- 18 So that takes us through all the topic
- 19 areas. And it looks to me like you can anticipate
- 20 witnesses being available to describe the project;
- 21 to address hazardous materials handling; and waste
- 22 management worker safety issues related to that
- 23 would have a witness.
- In addition, of course, witnesses for
- 25 both staff and applicant on air quality, public

```
1 health, and greenhouse gases. And biological
```

- 2 resources; TSE or transmission system engineering
- 3 questions would be addressed under greenhouse
- 4 gases. And there would also be a witness from the
- 5 staff to address the alternatives analysis.
- 6 So I think that's what we've concluded.
- 7 I'll just check with the Presiding Commissioner.
- 8 You agree? All right.
- 9 So I think that's what you can count on.
- 10 And we will get a followup message out to the
- 11 parties so they have that in writing. And unless
- there's some other urgent need regarding the topic
- 13 list, I'd like to move to public comment, because
- 14 we have some people who have been patiently
- 15 waiting. Yes.
- MR. SIMPSON: Yes, Rob Simpson, --
- MS. DeCARLO: Could I just have a point
- of clarification for some additional procedural
- 19 matters?
- 20 HEARING OFFICER FAY: Certainly.
- 21 MS. DeCARLO: Mr. Simpson identified two
- 22 witnesses in his prehearing conference statement.
- 23 Were those addressed in the response to the -- I'm
- 24 not sure if applicant included that in their
- objection to CRPE's witness list. Or if that was

```
included in the Committee's determination as to --
```

- 2 HEARING OFFICER FAY: What were those
- 3 two witnesses?
- 4 MS. DeCARLO: They're both attorneys,
- 5 Sanjay Narayan from Sierra Club and Paul R. Cort,
- 6 -- Justice.
- 7 HEARING OFFICER FAY: Well, the only
- 8 testimony of Mr. Simpson's that will be allowed is
- 9 the one identified as Avenal W.
- 10 Mr. Simpson, who is the witness on that?
- MR. SIMPSON: Oh, that was Bob Sarvey.
- 12 HEARING OFFICER FAY: Well, he's not
- 13 been identified on your witness list, so it won't
- 14 be Mr. Sarvey.
- MR. SIMPSON: Well, my witness list, if
- you're referring to my prehearing conference
- 17 statement, I referenced my -- as potential
- 18 witnesses, if, in fact, they were rejected as my
- 19 testimony. My prehearing conference statement
- 20 also identified Sanjay Narayan from Sierra Club
- 21 and Paul Cort as my witnesses. And that has not
- 22 been -- I've heard no objection to that. So, are
- 23 we --
- MS. DeCARLO: I would voice an objection
- at this point.

1	HEARING OFFICER FAY: Well, you
2	understand that the whole point is to link the
3	witness with the proposed testimony?
4	MR. SIMPSON: And I did submit comments
5	from both of these individuals in my testimony.
6	So there's extensive, I mean there's three 500-
7	page documents that are attributed to Paul Cort
8	and Sanjay Narayan in my testimony that I linked
9	back in my prehearing conference statement, that
10	it was testimony, that it would be these
11	witnesses would present it.
12	MS. DeCARLO: I believe the comments
13	that were the subject of the testimony that were
14	the ones the Committee excluded. They concerned
15	specifically the other power plant
16	MS. LUCKHARDT: Russell City.
17	MS. DeCARLO: no Russell City
18	Power Plant. And therefore were not relevant to
19	this proceeding.
20	MS. LUCKHARDT: Yeah, and I mean we
21	haven't come to a hearing or a situation where we
22	would examine whether it's appropriate to have
23	attorneys testify, in any event.
24	But what also was filed were comment

letters in another proceeding, not written

```
1 testimony by these individuals. So we would have
```

- 2 concerns about having them testify, or having
- 3 their comment be considered testimony.
- 4 And we would also, in general, have
- 5 concerns about having attorneys testify unless we
- 6 fully understood what exactly they were testifying
- 7 to.
- 8 HEARING OFFICER FAY: Yeah. The
- 9 Committee agrees with those arguments. And, Mr.
- 10 Simpson, I think you can presume to be able to
- 11 present that item W yourself. But the other two
- 12 people that you listed as witnesses are not agreed
- 13 to by the Committee. So we'll give you an
- 14 opportunity to present that discussion of
- 15 interpollutant trading.
- MS. DeCARLO: And could I request that
- 17 Mr. Simpson file a statement of his qualifications
- and r, sum, . I don't believe such has been filed
- in this proceeding.
- 20 HEARING OFFICER FAY: Absolutely. How
- soon could you get that filed, Mr. Simpson?
- MR. SIMPSON: Well, I'd like to
- 23 understand a little more. My prehearing
- 24 conference statement identifies these witnesses.
- There's extensive comments attributed to these

```
witnesses in my testimony. There's been no
 1
         objection until this moment. Why is a new
 2
 3
         objection overriding the only witnesses that can
         present anything besides support of this facility?
 5
                   HEARING OFFICER FAY: Well, basically,
 6
         based on what you filed, it does not link the
         qualifications of those witnesses to the one
 8
         statement that we did allow you to introduce. And
         so what we're saying is that you may introduce it,
10
         yourself, but the witnesses that you proposed
11
         aren't connected to that statement.
                   The topic will certainly be raised if
12
13
         you choose to bring it up, and be subject to
14
         cross-examination on it. Otherwise, you could
         submit the same thing as public comment, and put
15
         it in your arguments. But those are the
16
17
         conditions for presenting it as testimony.
18
                   MR. SIMPSON: Well, my preconference
         statement (inaudible) to strike my intervention as
19
2.0
         testimony. I'd like to reintroduce it as part of
21
         my prehearing conference statement.
22
                   And regarding these witnesses, I have
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

got the same verbiage in here that says if it's

not testimony then -- it is not my testimony, then

you should allow the parties who (inaudible) the

23

24

- documents to testify.
- 2 And I don't understand the basis for a
- 3 decision that allows no one to testify except
- 4 who's testifying in favor of the project.
- 5 HEARING OFFICER FAY: Well, Mr. Simpson,
- 6 you chose to wait until the last possible day to
- 7 intervene in this case. And perhaps you were not
- 8 familiar with all the processes that we normally
- 9 use to introduce formal testimony.
- 10 It is rather specific, because, of
- 11 course, anybody can offer public comment and that
- is considered by the Committee in drafting the
- decision. But you want to participate as a party
- 14 and introduce formal testimony, then we've got to
- have it prefiled and we've got to be able to
- identify the witnesses so that the parties don't
- 17 have any surprise.
- 18 And I've laid out the conditions of
- 19 that. The Committee has ruled against your two
- 20 witnesses. But we have offered you the
- 21 opportunity to offer this as your testimony, if
- you wish. So that's the order of the day.
- I think we've heard argument from all
- 24 the parties on this matter.
- 25 What I would like to do is move now, ask

```
if there's any public comment from people that
```

- 2 have been listening in. I've got a lot of names
- 3 of folks who are on the line listening, but it
- 4 looks like none of them have asked to make public
- 5 comment. Is there anybody who wants to make some
- 6 comment now before we adjourn?
- 7 Okay, I'm not hearing any expression, so
- 8 I assume there's no further comment from anybody
- 9 listening.
- 10 The Presiding Member, Commissioner
- 11 Byron, would like to make a comment.
- 12 PRESIDING MEMBER BYRON: Yeah, I'd like
- 13 to thank all the parties for their patience. I've
- 14 not sat through a three-hour prehearing conference
- 15 before, myself.
- I'd like to also make sure that we all
- 17 recognize that there are staff limitations as a
- 18 result of the furloughs that the state employees
- 19 are being subjected to. And, in fact, I believe
- 20 this being the last day that a budget is due from
- 21 our legislature. Tomorrow marks the day when some
- of us are not to be paid for our occupations here
- working for the state.
- I'd like to ask and make sure that all
- 25 parties are going to be familiar with the process

Τ	and procedures of this commission when we conduct
2	the evidentiary hearing next week.
3	The Committee's interested in all
4	relevant evidence that leads us towards a
5	decision, but not in those delays and procedural
6	obfuscations that slow things down. We want to
7	complete this evidentiary hearing next week.
8	And I'd like to ask the staff to make
9	sure that you think through having the appropriate
10	experts there for cross-examination so that we
11	don't find ourselves in a situation where we're
12	going to have to have an additional evidentiary
13	hearing date.
14	Thank you all for being here.
15	HEARING OFFICER FAY: Thank you. We are
16	adjourned.
17	(Whereupon, at 11:57 a.m., the
18	prehearing conference was adjourned.)
19	000
20	
21	
22	
23	
24	
) E	

## CERTIFICATE OF REPORTER

I, JOHN COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Prehearing Conference; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 6th day of July, 2009.

John Cota

## CERTIFICATE OF TRANSCRIBER

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.

July 6, 2009

Margo D. Hewitt

CET\*\*00480

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345